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10 UNITED STATES DISTRICT COURT

11 NORTHERN DISTRICT OF CALIFORNIA

12 SANTA CRUZ COUNTY, CALIFORNIA; ) Case No. 3:21-md-02996-CRB  
13 POPE COUNTY, ILLINOIS; and THE )  
14 VILLAGE OF EDDYVILLE, ILLINOIS, ) PLAINTIFFS' NOTICE OF UNOPPOSED  
Individually and on Behalf of a Class of ) MOTION AND MOTION FOR  
Entities Similarly Situated ) PRELIMINARY APPROVAL OF CLASS  
15 In re MCKINSEY & CO., INC. NATIONAL ) ACTION SETTLEMENT; MEMORANDUM  
PRESCRIPTION OPIATE CONSULTANT ) OF POINTS AND AUTHORITIES IN  
LITIGATION ) SUPPORT  
16 \_\_\_\_\_ ) DATE: TBD  
17 This Document Relates To: ) TIME: TBD  
18 ) DEPT: Courtroom 6, 17th Floor  
ALL SUBDIVISION ACTIONS ) JUDGE: Honorable Charles R. Breyer  
19 \_\_\_\_\_ )  
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## 1 TABLE OF CONTENTS

	2 Page
3	
4 NOTICE OF MOTION AND MOTION .....	1
5 MEMORANDUM OF POINTS AND AUTHORITIES .....	1
6 I. INTRODUCTION .....	2
7 II. BACKGROUND .....	3
8     A. Summary of the Opioids Litigation and Procedural History .....	3
9     B. Settlement Negotiations and Mediation.....	6
10 III. PROPOSED SETTLEMENT .....	6
11     A. Proposed Class .....	6
12     B. Settlement Consideration and Plan of Allocation.....	7
13     C. Release .....	9
14     D. Settlement Notice and Right to Opt Out .....	10
15     E. Attorneys' Fees and Expenses .....	11
16 IV. ARGUMENT .....	11
17     A. Legal Standard on Preliminary Approval .....	11
18     B. The Court Will Be Able to Certify the Proposed Class for Settlement 19 Purposes upon Final Approval.....	12
20         1. Every Class Member Has Article III Standing .....	13
21         2. The Class Meets the Rule 23(a)(1)-(4) Requirements .....	13
22             a. Rule 23(a)(1): The Class Is Sufficiently Numerous .....	13
23             b. Rule 23(a)(2): The Class's Claims Present Common 24 Questions of Law and Fact .....	14
25             c. Rule 23(a)(3): Settlement Class Representatives' Claims 26 Are Typical of Other Class Members' Claims .....	15
27             d. Rule 23(a)(4): Settlement Class Representatives and Class 28 Counsel Have Protected and Will Protect the Interests of the Class .....	15
28         3. The Class Meets the Rule 23(b)(3) and 23(c)(4) Requirements .....	18

	Page	
a.	Common Issues of Law and Fact Predominate.....	18
b.	Class Treatment Is Superior to Other Available Methods for the Resolution of This Case .....	20
c.	The Court Should Appoint Interim Settlement Class Counsel Under Rule 23(g)(3).....	21
C.	The Settlement Is Fair, Reasonable, and Adequate Under Rule 23(e)(2).....	21
1.	Rule 23(e)(2)(A): Settlement Class Counsel and the Settlement Class Representatives Will Continue to Zealously Represent the Class.....	22
2.	Rule 23(e)(2)(B): The Settlement Is the Product of Good Faith, Informed, Arm's-Length Negotiations .....	22
3.	The Extent of Discovery Taken Across Opioids Cases and the Stage of the Proceedings Favor Preliminary Approval.....	24
4.	Rule 23(e)(2)(C): The Settlement Provides Substantial Compensation in Exchange for the Compromise of Strong Claims .....	25
a.	The Settlement Mitigates the Risks, Expenses, and Delays the Class Would Bear with Continued Litigation .....	26
b.	The Proposed Plan of Allocation, Including the Method of Processing Class Member Claims, Is Effective and Based on Objective Factors .....	28
c.	The Terms Relating to Attorneys' Fees Are Reasonable.....	29
5.	The Settlement Treats Class Members Equitably in Relation to One Another.....	30
6.	The Northern District of California Guidance Factors Support Settlement Approval .....	32
a.	Guidance Factor 1: Differences, Range, and Plan of Allocation.....	32
b.	Guidance Factor 2: Proposed Settlement Administration.....	34
c.	Guidance Factor 3: Proposed Notice to the Class Is Adequate .....	34
d.	Guidance Factors 4-5: Exclusions and Objections .....	35
e.	Guidance Factor 6: Intended Attorneys' Fees and Expenses Request.....	35

	Page
f.	36
g.	36
h.	36
i.	36
j.	37
D.	38
1.	38
2.	38
E.	39
F.	39
CONCLUSION.....	40

## TABLE OF AUTHORITIES

Page	
2	<b>CASES</b>
3	
4	
5	<i>Akaosugi v. Benihana Nat'l Corp.</i> , 282 F.R.D. 241 (N.D. Cal. 2012).....13
6	
7	<i>Amchem Prods., Inc. v. Windsor</i> , 521 U.S. 591 (1997).....12, 18, 19
8	
9	<i>Briseno v. ConAgra Foods, Inc.</i> , 844 F.3d 1121 (9th Cir. 2017), <i>aff'd</i> , 674 F. App'x 654 (9th Cir. 2017).....14
10	
11	<i>Butler v. Sears, Roebuck &amp; Co.</i> , 702 F.3d 359 (7th Cir. 2012) .....
12	18
13	<i>Carlotti v. ASUS Comput. Int'l</i> , No. 18-cv-03369-DMR, 2019 WL 6134910 (N.D. Cal. Nov. 19, 2019).....25
14	
15	<i>City &amp; Cnty. of S.F. v. Purdue Pharma, L.P.</i> , 491 F. Supp. 3d 610 (N.D. Cal. 2020) .....
16	26
17	<i>City &amp; Cnty. of S.F. v. Purdue Pharma, L.P.</i> , No. 3:18-cv-07591-CRB, ECF 1578 (N.D. Cal. Aug. 10, 2022).....26
18	
19	<i>Clemens v. Hair Club for Men, LLC</i> , No. C 15-01431 WHA, 2016 WL 1461944 (N.D. Cal. Apr. 14, 2016).....15, 21
20	
21	<i>Evon v. Law Offs. of Sidney Mickell</i> , 688 F.3d 1015 (9th Cir. 2012) .....
22	15
23	<i>Friedman v. 24 Hour Fitness USA, Inc.</i> , No. CV 06-6282 AHM, 2009 WL 2711956 (C.D. Cal. Aug. 25, 2009).....19
24	
25	<i>G.F. v. Contra Costa Cnty.</i> , No. 13-cv-03667-MEJ, 2015 WL 4606078 (N.D. Cal. July 30, 2015) .....
26	24
27	<i>Hanlon v. Chrysler Corp.</i> , 150 F.3d 1011 (9th Cir. 1998) .....
28	15, 18, 20, 23
29	<i>Hanon v. Dataproducts Corp.</i> , 976 F.2d 497 (9th Cir. 1992) .....
30	15
31	<i>Hernandez v. Dutton Ranch Corp.</i> , No. 19-cv-00817-EMC, 2021 WL 5053476 (N.D. Cal. Sept. 10, 2021).....29
32	

	Page
1	
2	
3	
4	<i>In re Anthem, Inc. Data Breach Litig.,</i> 327 F.R.D. 299 (N.D. Cal. 2018).....22
5	<i>In re Bluetooth Headset Prods. Liab. Litig.,</i> 654 F.3d 935 (9th Cir. 2011) .....11, 23
6	
7	<i>In re First All. Mortg. Co.,</i> 471 F.3d 977 (9th Cir. 2006) .....18
8	
9	<i>In re Hyundai &amp; Kia Fuel Econ. Litig.,</i> 926 F.3d 539 (9th Cir. 2019) .....12
10	<i>In re McKinsey &amp; Co., Inc., Nat'l Opiate Consultant Litig.,</i> 637 F. Supp. 3d 773 (N.D. Cal. 2022) .....5
11	
12	<i>In re McKinsey &amp; Co., Inc., Nat'l Prescription Opiate Consultant Litig.,</i> 543 F. Supp. 3d 1377 (J.P.M.L. 2021).....4, 20, 32
13	
14	<i>In re Mego Fin. Corp. Sec. Litig.,</i> 213 F.3d 454 (9th Cir. 2000) .....22, 27
15	
16	<i>In re Myford Touch Consumer Litig.,</i> No. 13-cv-03072-EMC, 2018 WL 10539266 (N.D. Cal. June 14, 2018).....28, 33
17	
18	<i>In re Nat'l Prescription Opiate Litig.,</i> 332 F.R.D. 532 (N.D.Ill. 2019), <i>rev'd on other grounds</i> , 976 F.3d 664 (6th Cir. 2020) .....19
19	
20	<i>In re Nat'l Prescription Opiate Litig. (Lake &amp; Trumbull Cnty., Ohio),</i> No. 1:17-md-2804, ECF 4611 (N.D. Ohio Aug. 17, 2022) .....26
21	
22	<i>In re Online DVD-Rental Antitrust Litig.,</i> 779 F.3d 934 (9th Cir. 2015) .....11
23	
24	<i>In re Volkswagen "Clean Diesel" Mktg., Sales Pracs., &amp; Prod. Liab. Litig.,</i> 229 F. Supp. 3d 1052 (N.D. Cal. 2017) .....27
25	
26	<i>In re Volkswagen "Clean Diesel" Mktg., Sales Pracs., &amp; Prod. Liab. Litig.,</i> MDL No. 2672 CRB (JSC), 2016 WL 6248426 (N.D. Cal. Oct. 25, 2016).....27
27	
28	<i>In re Volkswagen "Clean Diesel" Mktg., Sales Pracs., &amp; Prod. Liab. Litig.,</i> No. 15-md-02672-CRB, 2022 WL 17730381 (N.D. Cal. Nov. 9, 2022) .....13, 17
28	<i>In re Volkswagen "Clean Diesel" Mktg., Sales Pracs., &amp; Prods. Liab. Litig.,</i> No. 2672 CRB (JSC), 2016 WL 4010049 (N.D. Cal. July 26, 2016).....12

	Page
1	
2	
3	
4	<i>Kim v. Space Pencil, Inc.</i> , No. C 11-03796 LB, 2012 WL 5948951 (N.D. Cal. Nov. 28, 2012) ..... 27
5	
6	<i>Lembeck v. Arvest Cent. Mortg. Co.</i> , No. 3:20-cv-03277-VC, 2021 WL 5494940 (N.D. Cal. Aug. 26, 2021) ..... 24
7	
8	<i>Linney v. Cellular Alaska P'ship</i> , 151 F.3d 1234 (9th Cir. 1998) ..... 23
9	
10	<i>Lujan v. Defenders of Wildlife</i> , 504 U.S. 555 (1992) ..... 13
11	
12	<i>Mullins v. Premier Nutrition Corp.</i> , No. 13-cv-01271-RS, 2016 WL 1535057 (N.D. Cal. Apr. 15, 2016) ..... 15
13	
14	<i>Nat'l Rural Telecomm. Coop. v. DIRECTV, Inc.</i> , 221 F.R.D. 523 (C.D. Cal. 2004) ..... 32
15	
16	<i>Nobles v. MBNA Corp.</i> , No. C 06-3723 CRB, 2009 WL 1854965 (N.D. Cal. June 29, 2009) ..... 26
17	
18	<i>Noroma v. Home Point Fin. Corp.</i> , No. 17-cv-07205-HSG, 2019 WL 1589980 (N.D. Cal. Apr. 12, 2019) ..... 24
19	
20	<i>Palmer v. Stassinos</i> , 233 F.R.D. 546 (N.D. Cal. 2006) ..... 13
21	
22	<i>Rodriguez v. Hayes</i> , 591 F.3d 1105 (9th Cir. 2010) ..... 15
23	
24	<i>Rodriguez v. W. Publ'g Corp.</i> , 563 F.3d 948 (9th Cir. 2009) ..... 24, 27
25	
26	<i>Roes 1-2 v. SFBSC Mgmt., LLC</i> , 944 F.3d 1035 (9th Cir. 2019) ..... 12
27	
28	<i>TransUnion LLC v. Ramirez</i> , ____ U.S. ___, 141 S. Ct. 2190 (2021) ..... 13
29	
30	<i>Troper v. Stryker Corp.</i> , No. 13-CV-0607-LHK, 2014 WL 4145448 (N.D. Cal. Aug. 21, 2014) ..... 16, 20
31	
32	<i>Tyson Foods, Inc. v. Bouaphakeo</i> , ____ U.S. ___, 136 S. Ct. 1036 (2016) ..... 18, 19
33	

	Page
1	
2	
3	
4	<i>Vizcaino v. Microsoft Corp.</i> , 290 F.3d 1043 (9th Cir. 2002) ..... 29
5	
6	<i>Wahl v. Yahoo! Inc.</i> , No. 17-cv-02745-BLF, 2018 WL 6002323 (N.D. Cal. Nov. 15, 2018) ..... 23
7	
8	<i>Wal-Mart Stores, Inc. v. Dukes</i> , 564 U.S. 338 (2011) ..... 14
9	
10	<i>Weinberger v. Thornton</i> , 114 F.R.D. 599 (S.D. Cal. 1986) ..... 15
11	
12	<i>Wolin v. Jaguar Land Rover N. Am., LLC</i> , 617 F.3d 1168 (9th Cir. 2010) ..... 18, 20
13	
14	<b>STATUTES, RULES AND REGULATIONS</b>
15	
16	Federal Rules of Civil Procedure
17	Rule 23 ..... 11, 14
18	Rule 23(a) ..... 12
19	Rule 23(a)(1) ..... 12, 13
20	Rule 23(a)(2) ..... 12, 13, 14
21	Rule 23(a)(3) ..... 12, 13, 15
22	Rule 23(a)(4) ..... 12, 13, 15, 16
23	Rule 23(b)(1) ..... 12
24	Rule 23(b)(2) ..... 12
25	Rule 23(b)(3) ..... <i>passim</i>
26	Rule 23(c) ..... 11
27	Rule 23(c)(2)(B) ..... 12, 38, 39
28	Rule 23(c)(4) ..... 18, 19
29	Rule 23(e) ..... 1, 12, 27
30	Rule 23(e)(1) ..... 1, 12
31	Rule 23(e)(1)(B) ..... 11, 21, 38
32	Rule 23(e)(2) ..... 1, 11, 12, 21
33	Rule 23(e)(2)(A) ..... 21, 22
34	Rule 23(e)(2)(B) ..... 21, 22
35	Rule 23(e)(2)(C) ..... 21, 25
36	Rule 23(e)(2)(C)(iii) ..... 29
37	Rule 23(e)(2)(D) ..... 21
38	Rule 23(e)(3) ..... 30
39	Rule 23(e)(5) ..... 12, 35
40	Rule 23(g) ..... 16, 21
41	Rule 23(g)(3) ..... 1, 21
42	Rule 23(h) ..... 11

## **NOTICE OF MOTION AND MOTION**

TO: ALL PARTIES AND THEIR COUNSEL OF RECORD

3 PLEASE TAKE NOTICE that on a date to be determined by the Court, in Courtroom 6 of  
4 the United States District Court for the Northern District of California, located at 450 Golden Gate  
5 Avenue, San Francisco, California, the undersigned Plaintiffs' Steering Committee ("PSC")  
6 members, representing a proposed Settlement Class of government subdivisions, will and hereby  
7 do move the Court for an order granting preliminary approval of the Class Action Settlement and  
8 directing notice to the Class under Federal Rule of Civil Procedure 23(e)(1); appointing Interim  
9 Settlement Class Counsel and Class Representatives under Rule 23(g)(3); and scheduling a final  
10 approval hearing under Rule 23(e)(2).

11 Class Representatives City of Santa Cruz, California; Pope County, Illinois; and The  
12 Village of Eddyville, Illinois notice this motion for a date to be determined by the Court in  
13 accordance with Civil Local Rule 7-2(a) and this Court's Standing Orders. However, the parties  
14 are prepared to present the proposed Settlement to the Court on an earlier hearing date and time at  
15 the Court's convenience, or for the Court to decide this matter on the papers, if the Court is so  
16 inclined.

17 This Motion is supported by the following memorandum of points and authorities and the  
18 accompanying Declaration of Aelish M. Baig (“Baig Declaration” or “Baig Decl.”) and the  
19 exhibits thereto, including the Settlement Agreement Among Political Subdivisions and McKinsey  
20 Defendants (“Settlement Agreement” or “Agreement”), which is attached as Exhibit 1 to the Baig  
21 Declaration.

## **MEMORANDUM OF POINTS AND AUTHORITIES**

23           City of Santa Cruz, California; Pope County, Illinois; and The Village of Eddyville, Illinois  
24 (“Settlement Class Representatives”) respectfully submit this Memorandum of Points and  
25 Authorities in support of their Unopposed Motion for Preliminary Approval of Class Action  
26 Settlement between the Subdivision Plaintiffs and the McKinsey Defendants (the “Action”) and  
27 entry of the [Proposed] Order Granting Preliminary Approval of Class Action Settlement and  
28 Direction of Notice under Federal Rule of Civil Procedure 23(e) (“Preliminary Approval Order”).

1 The Preliminary Approval Order will: (i) grant preliminary approval of the proposed class action  
 2 settlement on the terms set forth in the Settlement Agreement and plan of allocation; (ii) appoint  
 3 Interim Settlement Class Counsel; (iii) approve the form and manner of notice of the proposed  
 4 Settlement to the Settlement Class; (iv) preliminarily approve the plan of allocation; (v) authorize  
 5 and direct Plaintiffs to retain Epiq and BrownGreer PLC as the Notice Administrator and Claims  
 6 Administrator, respectively; (vi) approve an escrow agreement regarding the Settlement  
 7 consideration described in §§IV.2. and IV.5. of the Settlement Agreement; (vii) continue  
 8 McKinsey's pending *res judicata* motion in place until the Court renders a final decision regarding  
 9 the approval of the Settlement; and (viii) schedule a hearing date to consider the final approval of  
 10 the Settlement ("Final Approval Hearing") and establish a schedule for various deadlines in  
 11 connection with the Settlement.

12 **I. INTRODUCTION**

13 The Plaintiff Class of political subdivisions, represented by members of the Court-  
 14 appointed PSC, and the McKinsey Defendants have reached a settlement on behalf of  
 15 Subdivisions.<sup>1</sup> McKinsey will pay the Class Members \$207 million, less Court-approved fees and  
 16 costs, in one payment upon finality of the Settlement. The Class Members will receive their  
 17 portion of the settlement amount pursuant to their stated allocation formula that governed the  
 18 multi-state opioids industry settlements with Janssen Pharmaceuticals, Inc., McKesson  
 19 Corporation, Cardinal Health, Inc., and AmerisourceBergen Corporation (the "2021 National  
 20 Settlements"), as posted on national opioid settlement.com. Consistent with the previous national  
 21 settlements, class members shall be required to use the settlement funds exclusively for approved  
 22 uses designed to abate the opioid epidemic as set forth in Exhibit E ("List of Opioid Remediation  
 23 Uses") of the prior MDL 2804 settlements.

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27     <sup>1</sup> The Settlement excludes Subdivisions in U.S. territories and in Indiana. (Indiana passed  
 28 legislation prohibiting its subdivisions from pursuing additional opioids-related cases.)

1       **II. BACKGROUND**

2           **A. Summary of the Opioids Litigation and Procedural History**

3           This action against McKinsey, and the proposed Settlement, should be viewed against the  
 4 backdrop of the opioid litigation and the settlements that precede it. *In re Nat'l Prescription*  
 5 *Opiate Litigation*, MDL 2804, centralized in the Northern District of Ohio before Judge Dan Aaron  
 6 Polster, consists of thousands of lawsuits, primarily filed by cities and counties (commonly  
 7 referred to as “subdivisions”), and by school districts, Native American tribal governments and  
 8 related tribal entities (“Tribes”), hospitals, third-party payors (“TPP”), and parents and guardians  
 9 making claims on behalf of children born with neo-natal abstinence syndrome (“NAS plaintiffs”).  
 10 The MDL 2804 plaintiffs allege that opioid manufacturers, distributors, and opioid-selling  
 11 pharmacies acted in concert to aggressively market prescription opioids to vastly increase their  
 12 sales and revenues, misleading medical professionals into prescribing, and millions of Americans  
 13 into taking and often becoming addicted to, opioids. Plaintiffs in MDL 2804 and in this multi-  
 14 district litigation allege that approximately 350,000 individuals in the United States died from an  
 15 opioid overdose between 1999 and 2016. The opioid industry’s practices harmed government  
 16 plaintiffs by forcing them to divert significant funding to emergency public health, public safety,  
 17 and public education responses to the crisis. Here, Plaintiffs allege that McKinsey strategized and  
 18 acted with Purdue and various other MDL 2804 opioid defendants to create and employ such  
 19 marketing and sales practices to maximize opioid revenues.

20           Because the claims against McKinsey involve factual and legal questions common to  
 21 claims against other opioid defendants, the majority of the early complaints against McKinsey  
 22 were directly filed in MDL 2804. As with MDL 2804 plaintiffs, the Plaintiffs suing McKinsey  
 23 can be categorized into five groups: political subdivisions, school districts, Tribes, TPPs, and NAS  
 24 plaintiffs. Many of the Subdivision Class members here also filed cases in MDL 2804, and  
 25 virtually all such Class members are now participating in a series of national settlements with the  
 26 defendants named in MDL 2804: major distributors, pharmacies, and the manufacturers  
 27 Johnson & Johnson (“J&J”), Teva, and Allergan. Claims against major opioids manufacturer  
 28 Purdue are being resolved through bankruptcy proceedings. A supermajority of Purdue’s creditors

1 (the categories of plaintiffs described above) voted to approve a Plan of Reorganization that  
 2 featured a negotiated allocation of Plan proceeds among them.

3       In or about February 2021, McKinsey reached settlements with the attorneys general of  
 4 virtually all states that provided generally for releases, to the full extent of the AGs' authority, of  
 5 all opioids-related claims against McKinsey, for which McKinsey paid a total of approximately  
 6 \$641.5 million.

7       On March 5, 2021, McKinsey filed a Motion to Transfer before the Judicial Panel on  
 8 Multidistrict Litigation asking for the cases against it to be consolidated and transferred to the  
 9 U.S. District Court for the Southern District of New York – both the location of its principal  
 10 executive office and of Purdue's bankruptcy proceeding. On June 7, 2021, the JPML instead  
 11 centralized the actions in the Northern District of California before the Honorable Charles R.  
 12 Breyer. *In re McKinsey & Co., Inc., Nat'l Prescription Opiate Consultant Litig.*, 543 F. Supp. 3d  
 13 1377 (J.P.M.L. 2021).

14       After transfer, this Court appointed Lead Counsel and a PSC comprised of attorneys  
 15 representing all five plaintiff groups. ECF 211. On December 6, 2021, Plaintiffs filed Master  
 16 Complaints on behalf of the political subdivisions, school districts, NAS plaintiffs, and Tribes, as  
 17 well as a Consolidated Class Action Complaint on behalf of the TPPs. *See* ECF 296-300.

18       On December 23, 2021, McKinsey filed two Rule 12 motions: one for lack of personal  
 19 jurisdiction in certain states against all plaintiff groups, and a second on grounds of *res judicata*  
 20 and release against the subdivision and school district plaintiffs. *See* ECF 310, 313. As noted  
 21 above, McKinsey has maintained, as to most states, that its AG releases from February 2021 bar  
 22 opioids-related claims by the states' political subdivisions (*e.g.*, cities, counties, and schools).

23       Plaintiffs opposed both Rule 12 motions, and the Court conducted an initial hearing on  
 24 these motions on March 31, 2022, requested and received additional briefing, and scheduled a  
 25 subsequent hearing for October 28, 2022. On October 26, 2022, the parties notified the Court that  
 26 McKinsey and the Subdivision and School District Plaintiffs had reached an agreement in principle  
 27 to resolve those Plaintiffs' claims, and they requested that the Court not adjudicate the *res judicata*  
 28 motion at that time. ECF 436. On October 27, 2022, the Court denied McKinsey's motion to

1 dismiss for lack of personal jurisdiction. *In re McKinsey & Co., Inc., Nat'l Opiate Consultant*  
 2 *Litig.*, 637 F. Supp. 3d 773 (N.D. Cal. 2022). At the joint request of the parties, determination of  
 3 McKinsey's motion to dismiss the subdivision and school district master complaints on *res*  
 4 *judicata* grounds has been stayed to enable this Settlement to be considered for Court approval,  
 5 which would moot both the motion and the threshold *res judicata* issue as to the Settlement Class  
 6 Members. ECF 562.

7 On October 27, 2022, this Court also adopted a joint discovery schedule. McKinsey  
 8 responded to Plaintiffs' Requests for Production and produced hundreds of thousands of  
 9 documents. Plaintiffs have been reviewing McKinsey's production to the state AGs as part of  
 10 McKinsey's February 4, 2021 settlement, as well as additional productions. Two joint discovery  
 11 dispute letters were submitted to Magistrate Judge Sallie Kim, which she resolved by orders by  
 12 Magistrate Kim on March 17, 2023 and May 9, 2023. ECF 489, 543. This Court overruled  
 13 Defendants' objection to Magistrate Kim's March 17, 2023 Order on April 12, 2023. ECF 510.  
 14 On May 5, 2023, Magistrate Kim granted a stipulation between the parties regarding interrogatory  
 15 limits. ECF 542.

16 On January 9, 2023, McKinsey filed a third Rule 12(b)(6) motion, this time to dismiss the  
 17 Tribes' and NAS plaintiffs' Master Complaints and the TPPs' Consolidated Class Action  
 18 Complaint. ECF 462. Plaintiffs opposed the motion. ECF 481.

19 On May 19, 2023, the Court continued oral argument on the Rule 12 motion as to the Tribes  
 20 and TPPs. ECF 552.

21 On June 23, 2023, the parties jointly advised the Court that the Tribal Plaintiffs and Third-  
 22 Party Payor Plaintiffs had reached agreements in principle with McKinsey to resolve those  
 23 Plaintiffs' claims. ECF 562. The parties also jointly requested discovery be stayed for all but the  
 24 NAS Plaintiffs.

25 On July 20, 2023, the Court granted McKinsey's motion to dismiss as to the NAS  
 26 plaintiffs' cases. ECF 573. The Court found that those plaintiffs have not adequately pled that  
 27 McKinsey owed them a duty or that they relied on McKinsey's alleged false or misleading  
 28 statements. *Id.* The Court also found that these plaintiffs did not adequately plead standing for a

1 public nuisance claim. *Id.* On August 24, 2023, these plaintiffs amended their complaint.  
 2 ECF 582.

3       **B. Settlement Negotiations and Mediation**

4       The subdivisions and school districts agreed to mediate before Jed D. Melnick, Esq. of  
 5 JAMS. Mr. Melnick has mediated full time since 2005 and is an experienced, skilled, neutral  
 6 mediator accustomed to handling complex litigation, including class actions; he has resolved over  
 7 1,000 disputes, with an aggregate value in the billions of dollars. The parties participated in a two-  
 8 day mediation in person at JAMS in New York City on August 8-9, 2022 with Mr. Melnick and  
 9 Simone Lelchuk, his colleague, and continued the process remotely under Mr. Melnick's  
 10 supervision from August 2022 through early 2023. This Settlement is the result of those extensive  
 11 arm's-length negotiations.

12     **III. PROPOSED SETTLEMENT**

13       **A. Proposed Class**

14       The Settlement is conditioned upon the approval, for settlement purposes only, of the  
 15 following Class definition,<sup>2</sup> which is generally consistent with eligible participants in the national  
 16 opioids settlements:

17       any (1) General Purpose Government (including, but not limited to, a municipality,  
 18 county, county subdivision, city, town, township, parish, village, borough, gore, or  
 19 any other entity that provides municipal-type government), (2) Special District  
 20 within a State, and (3) any other subdivision, subdivision official (acting in an  
 21 official capacity on behalf of the subdivision) or sub-entity of or located within a  
 22 State (whether political, geographical or otherwise, whether functioning or non-  
 23 functioning, regardless of population overlap, and including, but not limited to,  
 24 nonfunctioning governmental units and public institutions). The foregoing shall  
 25 specifically include but not be limited to the litigating subdivisions listed in  
 26 Schedule A. The foregoing shall exclude any sub-entity of Indiana, American  
 27 Samoa, the Commonwealth of Guam, the Commonwealth of the Northern Mariana  
 28 Islands, the U.S. Virgin Islands, and all school districts. "General Purpose  
 Government," and "Special District" shall correspond to the "basic types of local  
 governments" recognized by the U.S. Census Bureau and match the 2017 list of

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25       <sup>2</sup> Pursuant to Indiana House Enrolled Act No. 1193, after January 1, 2021: "no political  
 26 subdivision shall initiate or file opioid litigation in any court." Thus, the Class excludes any  
 27 subdivisions from Indiana. The territories of American Samoa, the Commonwealth of Guam, the  
 28 Commonwealth of the Northern Mariana Islands, and the U.S. Virgin Islands are excluded from  
 the Class because there are no subdivisions in those territories that are eligible to participate in the  
 settlement.

1 Governmental Units.<sup>3</sup> The General Purpose Governments are county, municipal,  
 2 and township governments.<sup>4</sup> “Fire District,” “Health District,” “Hospital District,”  
 3 and “Library District” shall correspond to categories of Special Districts recognized  
 4 by the U.S. Census Bureau.<sup>5</sup> References to a State’s Subdivisions or to a  
 5 Subdivision “in,” “of,” or “within” a State include Subdivisions located within the  
 6 State even if they are not formally or legally a sub-entity of the State; provided,  
 7 however, that a “Health District” that includes any of the following words or  
 8 phrases in its name shall not be considered a Subdivision: mosquito, pest, insect,  
 9 spray, vector, animal, air quality, air pollution, clean air, coastal water, tuberculosis,  
 10 and sanitary.

## 7           **B. Settlement Consideration and Plan of Allocation**

8 McKinsey has agreed to create a Settlement Fund of \$207 million. This monetary recovery  
 9 to government subdivisions is in addition to the approximately \$641.5 million that McKinsey  
 10 already paid to the states to the National Association of Attorneys General and the valuable  
 11 injunctive relief provided for under the AG Agreements and under the resulting consent judgments.

12 *See, e.g.,* <https://www.mass.gov/doc/massachusetts-mckinsey-consent-judgment/download>. Each  
 13 Class member with a population above 10,000 or that filed a lawsuit against McKinsey raising the  
 14 issues alleged in the Master Complaint shall be eligible for a *pro rata* share of the Net Settlement  
 15 Fund based on a proposed plan of allocation, which, in turn, will follow the allocation agreements  
 16 reached between the states and their subdivisions as to the portion of each state’s share under the  
 17 2021 National Settlements. In those states without negotiated agreements, the plan will follow the  
 18 default allocation provided for in the national settlements, *i.e.*, the “default” direct-to-subdivision

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19           <sup>3</sup> <https://www.census.gov/data/datasets/2017/econ/gus/public-use-files.html>.

20           <sup>4</sup> *E.g.*, U.S. Census Bureau, “Technical Documentation: 2017 Public Use Files for State and  
 21 Local Government Organization at 7 (noting that “the Census Bureau recognizes five basic types  
 22 of local governments,” that three of those are “general purpose governments” (county  
 23 governments, municipal governments, and township governments), and that the other two are  
 24 “school district and special district governments”), [https://www2.census.gov/programssurveys/gus/datasets/2017/2017\\_gov\\_org\\_meth\\_tech\\_doc.pdf](https://www2.census.gov/programssurveys/gus/datasets/2017/2017_gov_org_meth_tech_doc.pdf).

25           <sup>5</sup> A list of 2017 Government Units provided by the Census Bureau identifies 38,542 Special  
 26 Districts and categorizes them by “FUNCTION\_NAME,” Govt\_Units\_2017\_Final” spreadsheet,  
 27 “Special District” sheet, included in “Independent Governments – List of governments with  
 28 reference information,” <https://www.census.gov/data/datasets/2017/econ/gus/public-use-files.html>. As used herein, “Fire District” corresponds to Special District function name “24 – Local Fire Protection,” “Health District” corresponds to Special District function name “32 – Health,” “Hospital District” corresponds to Special District function name “40 – Hospitals,” and “Library District” corresponds to Special District function name “52 – Libraries.” *See id.*

1 allocation of 15% will be used, with the remaining net settlement funds going to an abatement  
 2 fund. The Settlement Class Members have prior experience with these allocation agreements, and  
 3 the McKinsey plan of allocation will track them.

4 Consistent with the previous national settlements, class members shall be required to use  
 5 the net settlement funds for approved uses designed to abate the opioid epidemic as set forth in  
 6 Exhibit E (“List of Opioid Remediation Uses”) of the prior MDL 2804 settlements. The McKinsey  
 7 settlement preserves 15% to cover Court-approved costs, fees, and administrative expenses. No  
 8 portion of the Net Settlement Fund will revert to McKinsey. Agreement at ¶V(6). Moreover,  
 9 Class Members shall be paid by check or electronic payment, at their election, in a process  
 10 substantially similar to that employed in the previous national settlements, by the same settlement  
 11 administrator, BrownGreer.

12 As noted above and discussed further below, the plan of allocation applies state-by-state  
 13 percentages reflected in Memoranda of Understanding (“MOUs”) that the Class members  
 14 previously negotiated with their state AGs and each other to implement the national opioids  
 15 settlements, including the 2021 National Settlements. *See* National Opioids Settlement, Janssen  
 16 Settlement Agreement, <https://nationalopioidsettlement.com/wp-content/uploads/2023/01/Janssen-agreement-03302022-FINAL2-Exhibit-G-as-of-1.9.23.pdf>. Those MOUs are publicly  
 17 posted on the National Opioids Settlement website. *See* National Opioids Settlement, State  
 18 Participation Status, <https://nationalopioidsettlement.com/state-participation-status/>. As set forth  
 19 in the 2021 National Settlements: “[t]he allocation of the Settlement Fund allows for different  
 20 approaches to be taken in different states, such as through a State-Subdivision Agreement. Given  
 21 the uniqueness of States and their Subdivisions, Settling States and their Subdivisions [we]re  
 22 encouraged to enter into State Subdivision Agreements in order to direct the allocation of their  
 23 portion of the Settlement Fund.” Janssen Agreement at 30; Distributor Agreement at 28.<sup>6</sup> The  
 24 states agreed amongst themselves as to inter-state allocations, and most states also came to  
 25

26  
 27 <sup>6</sup> The 2021 National Settlements are located on the [nationalopioidsettlement.com](https://nationalopioidsettlement.com) website, as are  
 28 each of the State-subdivision agreements.

1 agreements with their subdivisions in the MDL settlements, which included a percentage of the  
 2 abatement fund for each participating subdivision in the state. *See, e.g.*, the “California State-  
 3 Subdivision Agreement Regarding Distribution and Use of Settlement Funds – Distributor  
 4 Settlement.”<sup>7</sup> Appendix 1 of that agreement sets forth abatement percentages for each  
 5 participating subdivision in California. The intent is to use the same allocation percentages in the  
 6 McKinsey settlement. By way of example, if local government X received .069% of the 2021  
 7 National Settlements’ abatement funds directed to local governments in California, local  
 8 government X would receive .069% of the McKinsey settlement abatement funds to local  
 9 governments in California.

10       The Settlement is accordingly designed to provide the direct payments that subdivisions  
 11 negotiated in the earlier national settlements but that were missing from the McKinsey-AG  
 12 settlement. Plaintiffs’ intention with this plan of allocation is to put Class members in, as nearly  
 13 as possible, the position they would have been had they had the opportunity to actively negotiate  
 14 the AG Settlement (as they did with every other national opioids settlement), while recognizing  
 15 the risk of an adverse ruling on the threshold *res judicata* and lack of duty issues, raised in the  
 16 motions to dismiss described above.

17           **C. Release**

18       In exchange for the settlement relief detailed above, McKinsey will receive from the Class  
 19 a release of claims related to McKinsey’s consulting work for opioid manufacturers’ prescription  
 20 opioid products. Agreement at 10. The release covers claims that were actually litigated in this  
 21 action, or could have been, whether through formal motion practice or in terms of information  
 22 sought and produced in discovery.

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<sup>7</sup> <https://nationalopioidsettlement.com/wp-content/uploads/2021/10/final-proposed-ca-state-subdivision-agreement-distributors-settlement.pdf>.

1           **D. Settlement Notice and Right to Opt Out**

2           Class members will be notified by the methods ordered by the Court, and notice to the  
 3 Class and the costs of administration will be funded from the Gross Settlement Fund.<sup>8</sup> Agreement  
 4 at 8-9.

5           Proposed Class Counsel intend to retain Epiq to provide notice to the Class, subject to the  
 6 Court's approval. In order to ensure comprehensive notice is disseminated to Settlement Class  
 7 Members here, proposed Class Counsel propose to engage Epiq, which successfully provided  
 8 hard-copy mail notice to subdivisions pursuant to the Class of subdivisions certified by Judge  
 9 Polster in 2019, MDL 2804, ECF 2590-2591, prior to the Sixth Circuit's reversal.

10          Proposed Class Counsel also intend to retain BrownGreer, a nationally recognized  
 11 settlement claims administrator, subject to the Court's approval. For the 2021 National  
 12 Settlements, BrownGreer has begun making claims distributions using final participation data.  
 13 BrownGreer has also been retained to make distributions under the second round of national  
 14 opioids settlements. As a result of this previous (and ongoing) settlement administration work,  
 15 BrownGreer possesses, and has recently confirmed the accuracy of, the contact and payment  
 16 information for government subdivisions that, *inter alia*, have a population above 10,000. These  
 17 entities, together with litigating subdivisions in the McKinsey MDL, comprise the Class members  
 18 that are eligible for an allocation under this Settlement.

19          Epiq will provide notice to Class members of the Settlement and of Class members' rights  
 20 to opt out. Epiq will use direct email notice or a hard copy parallel postcard using the best available  
 21 contact information. Epiq will also engage in a limited and targeted media campaign to raise  
 22 awareness of the new settlement among sophisticated and opioid-settlement experienced Class  
 23 members in order to ensure comprehensive notice. The proposed Class Notice, additional  
 24 explanatory information, and settlement documents will also be posted on the Settlement website,  
 25 created and maintained by Epiq, which will be cross-linked from the national opioids settlements  
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27          <sup>8</sup> Capitalized terms not defined herein shall have the meaning attributed to them in the  
 28 Settlement Agreement.

1 website. Moreover, the content of the proposed Notice clearly articulates the terms of the  
 2 Settlement and Class members' rights and options in plain, easily understood language and  
 3 provides the data points suggested by this Court's Guidance Factor 2. *See Baig Decl.*, Ex. 2.

4 While Class members will be provided with instructions for opting out of the Settlement  
 5 class, they need not be required to file claim forms in order to participate. The identities of Class  
 6 members eligible for direct allocations can be, and already have been, verified with public  
 7 government sources. If they do not choose to opt out, and the Court grants final approval of the  
 8 Settlement and plan of allocation, then each Class member will receive a one-time direct  
 9 distribution through BrownGreer using the same payment processing instructions they provided to  
 10 receive the previous national opioids settlement payments.

#### 11       **E. Attorneys' Fees and Expenses**

12 Pursuant to Rule 23(h) and this Court's Pretrial Order No. 3: Protocol for Common Benefit  
 13 Work and Expenses, ECF 215 at 2, Plaintiffs intend to apply to the Court for attorneys' fees and  
 14 costs in an amount not to exceed 15% of the Gross Settlement Fund, which shall be deducted and  
 15 paid from the Fund. Agreement at ¶IV(2). This is well below the Ninth Circuit's benchmark of  
 16 25% for the "percent-of-recovery method" of allocation (*In re Online DVD-Rental Antitrust Litig.*,  
 17 779 F.3d 934, 949 (9th Cir. 2015) (citing *In re Bluetooth Headset Prods. Liab. Litig.*, 654 F.3d  
 18 935, 941-42 (9th Cir. 2011)), and is consistent with the national MDL 2804 settlements. This 15%  
 19 also includes the full common benefit assessment due to the Fee Fund, prior to any contingency  
 20 counsel fee distributions.

#### 21       **IV. ARGUMENT**

##### 22       **A. Legal Standard on Preliminary Approval**

23 Federal Rule of Civil Procedure 23(c) governs a district court's analysis of the fairness of  
 24 a proposed class action settlement and creates a three-stage process for approval. First, a court  
 25 must determine that it is likely to: (i) approve the proposed settlement as fair, reasonable, and  
 26 adequate, after considering the factors outlined in Rule 23(e)(2); and (ii) certify the settlement  
 27 class after the final approval hearing. *See Fed. R. Civ. P. 23(e)(1)(B); see also 2018 Advisory*  
 28 *Committee Notes to Rule 23* (standard for directing notice is whether the Court "likely will be able

1 both to approve the settlement proposal under Rule 23(e)(2) and . . . certify the class for purposes  
 2 of judgment on the proposal"). Second, a court must direct notice to the proposed settlement class,  
 3 describing the terms of the proposed settlement and the definition of the proposed class, to give  
 4 class members an opportunity to object or to opt out. *See Fed. R. Civ. P. 23(c)(2)(B); Fed. R.*  
 5 *Civ. P. 23(e)(1), (5).* Third, after a hearing, the court may grant final approval of the proposed  
 6 settlement by certifying the settlement class and finding that the settlement is fair, reasonable, and  
 7 adequate. *Fed. R. Civ. P. 23(e)(2).* In this District, a movant's submission should also include the  
 8 information called for under the District's Procedural Guidance for Class Action Settlements.  
 9 Where, as here, "the parties negotiate a settlement agreement before the class has been certified,  
 10 'settlement approval' 'requires a higher standard of fairness' and 'a more probing inquiry than  
 11 may normally be required under Rule 23(e).'"'" *Roes 1-2 v. SFBSC Mgmt., LLC*, 944 F.3d 1035,  
 12 1048 (9th Cir. 2019).<sup>9</sup>

13           **B. The Court Will Be Able to Certify the Proposed Class for Settlement  
 Purposes upon Final Approval**

14           Certification of a settlement class is "a two-step process." *In re Volkswagen "Clean*  
*Diesel" Mktg., Sales Pracs., & Prods. Liab. Litig.*, No. 2672 CRB (JSC), 2016 WL 4010049, at  
 15 \*10 (N.D. Cal. July 26, 2016) (Breyer, J.) (citing *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591,  
 16 613 (1997)). First, the Court must find that the proposed settlement class satisfies the requirements  
 17 of Rule 23(a). *Id.* (citing Fed. R. Civ. P. 23(a)). Second, the Court must find that "a class action  
 18 may be maintained under either Rule 23(b)(1), (2), or (3)." *Id.* (citing *Amchem*, 521 U.S. at 613).  
 19 The proposed Settlement Class here readily satisfies the Rule 23(a)(1)-(4) and (b)(3) certification  
 20 requirements. *See In re Hyundai & Kia Fuel Econ. Litig.*, 926 F.3d 539, 557 (9th Cir. 2019) (*en*  
 21 *banc*) (upholding district court's preliminary approval and certification of nationwide settlement  
 22 class).  
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27           <sup>9</sup> Citations are omitted and emphasis is added throughout unless otherwise noted.  
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1                   **1. Every Class Member Has Article III Standing**

2                 As an initial matter, “[c]ourts considering class action settlements must verify that every  
 3 class member has standing, and, as in the non-class action context, it is the plaintiffs’ burden to  
 4 establish standing.” *In re Volkswagen “Clean Diesel” Mktg., Sales Pracs., & Prod. Liab. Litig.*,  
 5 No. 15-md-02672-CRB, 2022 WL 17730381, at \*1 (N.D. Cal. Nov. 9, 2022) (citing  
 6 *TransUnion LLC v. Ramirez*, \_\_\_\_ U.S. \_\_\_, 141 S. Ct. 2190, 2207-08 (2021)). However, they  
 7 must do so only with ““the manner and degree of evidence required at the successive stages of the  
 8 litigation.”” *TransUnion*, 141 S. Ct. at 2208 (quoting *Lujan v. Defenders of Wildlife*, 504 U.S. 555,  
 9 561 (1992)). Because the Subdivision Master Complaint and the underlying subdivision cases  
 10 remain at the pleading stage, “general factual allegations of injury resulting from the defendant’s  
 11 conduct may suffice.” *Lujan*, 504 U.S. at 561.

12                 Here, Plaintiffs alleged violations of the Racketeer Influenced and Corrupt Organizations  
 13 Act, 18 U.S.C. §1961 *et seq.*, negligence, negligence *per se*, civil conspiracy, fraud, aiding and  
 14 abetting, and public nuisance in their Subdivision Master Complaint. The accompanying  
 15 Consolidated Class Action Complaint, filed for settlement approval purposes, adds class  
 16 allegations to the factual and charging allegations of this Master Complaint. As a result of this  
 17 alleged misconduct, Plaintiffs allege that McKinsey directly contributed to the opioid epidemic  
 18 that now plagues every United States city and county. No area in this country remains unharmed  
 19 by this crisis.

20                   **2. The Class Meets the Rule 23(a)(1)-(4) Requirements**

21                   **a. Rule 23(a)(1): The Class Is Sufficiently Numerous**

22                 Rule 23(a)(1) requires a class to be “so numerous that joinder of all members is  
 23 impracticable.” Generally, numerosity is satisfied when the class comprises 40 or more members.  
 24 *Akaosugi v. Benihana Nat'l Corp.*, 282 F.R.D. 241, 253 (N.D. Cal. 2012). Here, the Class includes  
 25 over 25,000 cities and counties in the United States. “Joinder of thousands of class members is  
 26 ‘clearly impractical.’” Fed. R. Civ. P. 23(a)(1). *Volkswagen*, 2022 WL 17730381, at \*2 (quoting  
 27 *Palmer v. Stassinos*, 233 F.R.D. 546, 549 (N.D. Cal. 2006)). Therefore, the Class easily satisfies  
 28 Rule 23(a)(1).

Moreover, while the Ninth Circuit has squarely held that the administrative feasibility of identifying class members is generally not a reason to deny certification, *Briseno v. ConAgra Foods, Inc.*, 844 F.3d 1121, 1133 (9th Cir. 2017), *aff'd*, 674 F. App'x 654 (9th Cir. 2017), the proposed Class presents none of the concerns that might need to be addressed within the Rule 23 analysis. The Class members are known entities easily identifiable through records of the U.S. Census Bureau – an independent government agency – whose contact information has already been collected and recently vetted by the proposed Notice and Claims Administrators through their noticing and claims processing of the prior national opioids settlements.

**b. Rule 23(a)(2): The Class's Claims Present Common Questions of Law and Fact**

Rule 23(a)(2) requires that there be “questions of law or fact common to the class.” The Supreme Court has held: “for purposes of Rule 23(a)(2), even a single common question will do.” *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338, 350 (2011) (internal quotations omitted). The *Dukes* standard focuses on whether a class action will “generate common answers apt to drive resolution of the litigation.” *Id.* at 350. Plaintiffs, including Settlement Class Representatives, bring claims against McKinsey for violation of RICO and consumer protection laws and for common law claims such as public nuisance, negligence, fraud, and unjust enrichment. Underlying each of these claims is a core set of common questions about, *inter alia*: (i) McKinsey’s knowledge of and conduct regarding the alleged improper marketing of opioid medications by its manufacturer clients; (ii) McKinsey’s conduct in creating, proposing, and/or implementing sales and marketing strategies for opioids manufactured by Purdue before and after Purdue’s first guilty plea in 2007 relating to misbranding of OxyContin; and (iii) whether McKinsey’s strategies for promotion and collaboration with its opioid manufacturer clients caused or contributed to the devastating result of opioid addiction and death on communities across the country. The answers to these questions will be the same across Class members and are central to each Class member’s claims. Rule 23(a)(2) is satisfied.

Rule 23(a)(2) is satisfied.

**c. Rule 23(a)(3): Settlement Class Representatives' Claims Are Typical of Other Class Members' Claims**

Rule 23(a)(3) requires that class representatives' claims or defenses be "typical of the claims or defenses of the class." "The purpose of the typicality requirement is to assure that the interest of the named representative aligns with the interest of the class." *Hanon v. Dataproducts Corp.*, 976 F.2d 497, 508 (9th Cir. 1992) (citing *Weinberger v. Thornton*, 114 F.R.D. 599, 603 (S.D. Cal. 1986)). "Like the commonality requirement, the typicality requirement is 'permissive' and requires only that the representative's claims are 'reasonably co-extensive with those of absent class members; they need not be substantially identical.'" *Rodriguez v. Hayes*, 591 F.3d 1105, 1124 (9th Cir. 2010) (quoting *Hanlon v. Chrysler Corp.*, 150 F.3d 1011, 1020 (9th Cir. 1998)). Here, Rule 23(a)(3) is satisfied when Plaintiffs' claims, including those of the Settlement Class Representatives, arise from the same conduct and are based on the same legal theories as the claims of Class members. *Mullins v. Premier Nutrition Corp.*, No. 13-cv-01271-RS, 2016 WL 1535057, at \*4 (N.D. Cal. Apr. 15, 2016) ("Putative class members' claims are usually typical if their claims 'arise[] from the same course of events, and each class member makes similar legal arguments to prove the defendant's liability.'") (alteration in original).

d. **Rule 23(a)(4): Settlement Class Representatives and Class Counsel Have Protected and Will Protect the Interests of the Class**

Rule 23(a)(4)'s adequacy requirement is met where, as here: "the representative parties will fairly and adequately protect the interests of the class." Adequacy entails a two-prong inquiry: "(1) do the named plaintiffs and their counsel have any conflicts of interest with other class members and (2) will the named plaintiffs and their counsel prosecute the action vigorously on behalf of the class?" *Evon v. Law Offs. of Sidney Mickell*, 688 F.3d 1015, 1031 (9th Cir. 2012) (quoting *Hanlon*, 150 F.3d at 1020). Both prongs are readily satisfied here.

The Settlement Class Representatives have no interests antagonistic to Class members and will continue to protect the Class' interests in overseeing the Settlement administration and through any appeals. *See Clemens v. Hair Club for Men, LLC*, No. C 15-01431 WHA, 2016 WL 1461944, at \*2-\*3 (N.D. Cal. Apr. 14, 2016). Indeed, Settlement Class Representatives align with the Class

1 in their interest in proving that McKinsey worked with other opioid industry participants to cause  
 2 and worsen the opioid crisis. Settlement Class Representatives – Named Plaintiffs in the  
 3 underlying actions centralized in this MDL and in the previously filed Master Complaint –  
 4 understand their duties, have agreed to consider the interests of absent Class members, and have  
 5 reviewed and uniformly endorsed the Settlement terms. *See Baig Decl.*, ¶33; *see also, e.g.,*  
 6 *Trosper v. Stryker Corp.*, No. 13-CV-0607-LHK, 2014 WL 4145448, at \*12 (N.D. Cal. Aug. 21,  
 7 2014) (“All that is necessary is a ‘rudimentary understanding of the present action and . . . a  
 8 demonstrated willingness to assist counsel in the prosecution of the litigation.’”) (ellipsis in  
 9 original). The proposed Settlement Class Representatives are more than adequate.

10       Similarly, as demonstrated throughout this litigation, proposed Settlement Class Counsel  
 11 and many of the PSC firms have undertaken the ongoing pleading, briefing, and investigative and  
 12 discovery work, as well as the expense of this MDL. They have demonstrated their willingness to  
 13 devote whatever resources were necessary to reach a successful outcome throughout the two years  
 14 since filing their complaints. They, too, satisfy Rule 23(a)(4).

15       Having been previously appointed by this Court, through an open application process, to  
 16 represent the Subdivision Plaintiffs on the PSC, each proposed Interim Settlement Class Counsel  
 17 is experienced, qualified, more than adequate, and should be appointed under Rule 23(g).

18       **Aelish M. Baig of Robbins Geller Rudman & Dowd LLP:** Ms. Baig is a partner in  
 19 Robbins Geller Rudman & Dowd LLP’s San Francisco office. She has focused her practice on  
 20 consumer and securities fraud litigation. She recently co-led the CT4 bellwether case of  
 21 MDL 2804 on behalf of the City and County of San Francisco against the opioid industry,  
 22 culminating in the 2023 trial, numerous settlements, and a verdict against Walgreens. She has also  
 23 been appointed to the PSC in the *In re Juul Labs, Inc.* MDL, where she represents one of the  
 24 bellwether plaintiffs, and successfully opposed all dispositive motions prior to the proposed  
 25 settlement. Ms. Baig also litigated securities fraud claims against Wells Fargo & Co.  
 26 (\$480 million recovery), Chemical Mining Co. of Chile (\$62.5 million recovery), and Prudential  
 27 Fin., Inc. (\$33 million recovery), among others. Ms. Baig’s firm, Robbins Geller Rudman &  
 28 Dowd LLP, was a member of the MDL 2804 Settlement Negotiating Committee that participated

1 with the Attorneys General and has led to numerous national settlements with opioid  
 2 manufacturers, distributors, and pharmacies.

3       **Emily Roark of Bryant Law Center, PSC:** Ms. Roark is a partner at Bryant Law  
 4 Center, PSC in Louisville, Kentucky. She has been involved in MDL and class actions involving  
 5 train derailments; medical devices such as Essure, transvaginal mesh, and IVC filters;  
 6 pharmaceuticals such as Abilify and Zantac; products such as 3M earplugs and Roundup; and  
 7 several different manufacturers of hip replacements, among others. In June 2021, she was  
 8 appointed to the Plaintiffs Executive Committee in *Ranitidine Product Cases*, JCCP No. 5150.

9       **Jayne Conroy of Simmons Hanly Conroy, LLC:** Ms. Conroy is a named shareholder at  
 10 Simmons Hanly Conroy, LLC and oversees practice areas in the Complex Litigation Department.  
 11 Ms. Conroy's most recent MDL appointments include the PSC Leadership in *In re Social Media*  
 12 *Adolescent Addiction/Personal Inj. Prods. Liab. Litig.* She also serves as co-lead of MDL 2804,  
 13 the national opiate MDL litigation, and successfully litigated opioid cases as co-lead counsel  
 14 through trial in MDL 2804 CT1 in Cleveland, CT4 in San Francisco, and in state court in  
 15 New York. Ms. Conroy also serves as a member of the MDL 2804 Settlement Negotiating  
 16 Committee. Ms. Conroy served as co-chair of the Environmental Testing Committee for the  
 17 Deepwater Horizon oil disaster MDL and has brought individual cases against a variety of  
 18 religious, educational, and civic organizations for hundreds of sex abuse victims.

19       **Joseph F. Rice of Motley Rice, LLC:** Mr. Rice is co-lead counsel in the National  
 20 Prescription Opiate MDL, and he serves as a member of the MDL 2804 Settlement Negotiating  
 21 Committee. He served as one of the lead negotiators in the \$15 billion Volkswagen Diesel  
 22 Emissions Fraud class action settlement. He also serves as a member of the PEC for *In re Gen.*  
 23 *Motors LLC Ignition Switch Litig.* and was appointed to the PSC for *In re Chrysler-Dodge-Jeep*  
 24 *Ecodiesel Mktg., Sales Pracs., & Prods. Liab. Litig.* Mr. Rice led negotiations on behalf of  
 25 thousands of women who allege complications and severe health effects caused by transvaginal  
 26 mesh and sling products, including litigation that has five MDLs pending in the State of  
 27 West Virginia. He is also a member of the PSC for the Lipitor® MDL, filed for patients who  
 28 allege the cholesterol drug caused their Type 2 diabetes. Mr. Rice also served as a co-lead

1 negotiator for the PSC in reaching the two settlements with BP, one of which is the largest civil  
 2 class action settlement in U.S. history.

3       **Matthew Browne of Browne Pelican, PLLC:** Mr. Browne is counsel for entities that filed  
 4 the initial opioid liability cases against McKinsey prior to the announcement of the McKinsey  
 5 settlement with state AGs.

6       Each of these PSC members actively participated in drafting the pleadings and briefing  
 7 promoting and protecting the Subdivisions' claims in this MDL, the settlement negotiation  
 8 process, and the prosecution of Plaintiffs' claims, together with Elizabeth J. Cabraser as Plaintiffs'  
 9 Lead Counsel.

10       **3. The Class Meets the Rule 23(b)(3) and 23(c)(4) Requirements**

11           **a. Common Issues of Law and Fact Predominate**

12       “The predominance inquiry ‘asks whether the common, aggregation-enabling, issues in the  
 13 case are more prevalent or important than the non-common, aggregation-defeating, individual  
 14 issues.’” *Tyson Foods, Inc. v. Bouaphakeo*, \_\_\_\_ U.S. \_\_\_, 136 S. Ct. 1036, 1045 (2016). “When  
 15 ‘one or more of the central issues in the action are common to the class and can be said to  
 16 predominate, the action may be considered proper under Rule 23(b)(3) even though other  
 17 important matters will have to be tried separately, such as damages or some affirmative defenses  
 18 peculiar to some individual class members.’” *Id.* At its core, “[p]redominance is a question of  
 19 efficiency.” *Butler v. Sears, Roebuck & Co.*, 702 F.3d 359, 362 (7th Cir. 2012). Thus, “[w]hen  
 20 common questions present a significant aspect of the case and they can be resolved for all members  
 21 of the class in a single adjudication, there is clear justification for handling the dispute on a  
 22 representative rather than on an individual basis.”” *Hanlon*, 150 F.3d at 1022.

23       The Ninth Circuit favors class treatment of fraud claims stemming from a “common  
 24 course of conduct.” See *In re First All. Mortg. Co.*, 471 F.3d 977, 990 (9th Cir. 2006); *Hanlon*,  
 25 150 F.3d at 1022-23. Even outside of the settlement context, predominance is readily satisfied for  
 26 consumer claims arising from the defendants’ common course of conduct. See *Amchem Prods.*,  
 27 521 U.S. at 625; *Wolin v. Jaguar Land Rover N. Am., LLC*, 617 F.3d 1168, 1173, 1176 (9th Cir.  
 28 2010) (consumer claims based on uniform omissions certifiable where “susceptible to proof by

1 generalized evidence” even if individualized issues remain); *Friedman v. 24 Hour Fitness*  
 2 *USA, Inc.*, No. CV 06-6282 AHM (CTx), 2009 WL 2711956, at \*8 (C.D. Cal. Aug. 25, 2009)  
 3 (common issues predominate where alleged injury is a result “of a single fraudulent scheme”).

4 Central to each of Plaintiffs’ claims are allegations that McKinsey perpetrated the same  
 5 fraud in the same manner against all Class members: namely, that it conspired with its opioid  
 6 manufacturer clients in a scheme to unlawfully increase sales of opioids – and to grow their share  
 7 of the prescription painkiller market and the market as a whole – through repeated and systematic  
 8 misrepresentations, concealments, and omissions of material fact about the safety and efficacy of  
 9 opioids for treating long-term chronic pain, together with fraudulent and deceptive marketing  
 10 campaigns and abusing their access to prescriber data to target high prescribing doctors. Whether  
 11 McKinsey engaged in this conduct is a question that is susceptible to common proof, and the  
 12 answer as to one Plaintiff’s case is the answer as to all. That question can be resolved using the  
 13 same evidence for all Class members and thus is the precise type of predominant question that  
 14 makes a Class-wide adjudication worthwhile. *See Tyson Foods*, 136 S. Ct. at 1045 (“When ‘one  
 15 or more of the central issues in the action are common to the class and can be said to predominate,  
 16 the action may be considered proper under Rule 23(b)(3) . . .’”).

17 Plaintiffs, including Settlement Class Representatives, also allege a common kind of injury.  
 18 Their injuries, like every other Class member’s injuries, arise from the inordinate increase in opioid  
 19 sale and diversion that occurred in every community throughout the country, beginning after the  
 20 1996 launch of OxyContin.

21 Rule 23(b)(3)’s trial manageability requirements are irrelevant for settlement class  
 22 certification because, as the Supreme Court observed in *Amchem*, 521 U.S. at 620, a settlement  
 23 means there will be no trial. Were the Subdivisions’ claims to be tried, the court might elect to  
 24 proceed under Rule 23(c)(4), designating one or more particular claims or issues for Class-wide,  
 25 binding treatment, while leaving others for individualized pursuit. Given the significance of any  
 26 of the common questions of law or fact described above, Rule 23(c)(4) also provides an additional  
 27 or alternative basis for settlement- purposes certification, and was invoked by the court in MDL  
 28 2804 to certify the negotiation class of subdivisions in that litigation. *In re Nat’l Prescription*

<sup>1</sup> *Opiate Litig.*, 332 F.R.D. 532, 542-43 (N.D.Ill. 2019), *rev'd on other grounds*, 976 F.3d 664 (6th Cir. 2020).

**b. Class Treatment Is Superior to Other Available Methods for the Resolution of This Case**

Superiority asks “whether the objectives of the particular class action procedure will be achieved in the particular case.” *Hanlon*, 150 F.3d at 1023. In other words, it “requires the court to determine whether maintenance of this litigation as a class action is efficient and whether it is fair.” *Wolin*, 617 F.3d at 1175-76.

Under Rule 23(b)(3), the Court evaluates whether a class action is a superior method of adjudicating plaintiff's claims by evaluating four factors: "(1) the interest of each class member in individually controlling the prosecution or defense of separate actions; (2) the extent and nature of any litigation concerning the controversy already commenced by or against the class; (3) the desirability of concentrating the litigation of the claims in the particular forum; and (4) the difficulties likely to be encountered in the management of a class action."

*Troper*, 2014 WL 4145448, at \*17.

Class treatment here is far superior to the litigation of thousands of individual government actions. “From either a judicial or litigant viewpoint, there is no advantage in individual members controlling the prosecution of separate actions. There would be less litigation or settlement leverage, significantly reduced resources and no greater prospect for recovery.” *Hanlon*, 150 F.3d at 1023; *see also Wolin*, 617 F.3d at 1176 (“Forcing individual vehicle owners to litigate their cases, particularly where common issues predominate for the proposed class, is an inferior method of adjudication.”).

Class resolution is also superior from an efficiency and resource perspective if Class members had to bring individual lawsuits against McKinsey; each Class member would have to prove the same wrongful conduct to establish liability and thus would offer the same evidence. Given that Class members number in the tens of thousands, there is the potential for just as many lawsuits with the possibility of inconsistent rulings and results. *In re Nat'l Opiate Litig.* and the parallel state court opioid actions against manufacturers, distributors, and pharmacies demonstrate exactly this possibility.

1           Thus, Class-wide resolution of Class members' claims, especially when they are against a  
 2 single defendant family, is clearly favored over other means of adjudication, and Rule 23(b)(3)'s  
 3 superiority requirement is met.

4           For the reasons set forth above, Settlement Class Representatives respectfully submit that  
 5 the Court will – after notice is issued and Class member input received – “likely be able to . . .  
 6 certify the class for purposes of judgment on the proposal.” *See Fed. R. Civ. P. 23(e)(1)(B).*

7           **c.       The Court Should Appoint Interim Settlement Class  
 8 Counsel Under Rule 23(g)(3)**

9           The Court is required to appoint class counsel to represent the Class. *See Fed. R.*  
 10 *Civ. P. 23(g).* At the outset of the MDL, as part of a competitive application process, the Court  
 11 chose Lead Counsel and each member of the PSC due to their qualifications, experience, and  
 12 commitment to the successful prosecution of this litigation. *See ECF 211.* The criteria the Court  
 13 considered in appointing Lead Counsel and the PSC align with the considerations set forth in  
 14 Rule 23(g). *See, e.g., Clemens, 2016 WL 1461944, at \*2.* As noted above, Lead Counsel and  
 15 several of the PSC firms, including Settlement Class Counsel, have undertaken an enormous  
 16 amount of work, effort, and expense in this MDL on behalf of the Class. *See Baig Decl., ¶45.*  
 17 Plaintiffs therefore submit that the six firms should be appointed as Interim Settlement Class  
 18 Counsel under Rule 23(g)(3) to conduct the necessary steps in the Settlement approval process.

19           **C.       The Settlement Is Fair, Reasonable, and Adequate Under  
 20 Rule 23(e)(2)**

21           Rule 23(e)(2) identifies several criteria for the Court to use in deciding whether to grant  
 22 preliminary approval of a proposed class settlement and direct notice to the proposed class,  
 23 including whether the class has been adequately represented, the proposal was negotiated at arm's  
 24 length, the relief is adequate, and class members are treated equitably relative to one another.  
 25 Rule 23(e)(2)(A)-(D). The Settlement proposed here readily satisfies the criteria for preliminary  
 26 approval.

27

28

1           **1. Rule 23(e)(2)(A): Settlement Class Counsel and the Settlement  
2 Class Representatives Will Continue to Zealously Represent  
3 the Class**

4           Settlement Class Counsel and Settlement Class Representatives fought hard to protect the  
5 interests of the Class, as evidenced by the significant compensation available to the Class through  
6 the proposed Settlement. Settlement Class Counsel prosecuted this Action and its fair resolution  
7 with vigor and dedication since filing their clients' complaints. *See Fed. R. Civ. P. 23(e)(2)(A).*  
8 Settlement Class Counsel undertook significant efforts to uncover the facts to continuously  
9 prosecute and refine the Class claims. Settlement Class Counsel also engaged in robust Rule 12  
10 motion practice – researching, drafting, and filing three thorough opposition briefs, totaling well  
over 100 pages, to Defendants' motions to dismiss.

11           Settlement Class Representatives each worked with counsel to review and evaluate the  
12 terms of the proposed Settlement Agreement and have endorsed its terms. Each Representative  
13 has also expressed its continued willingness to protect the Class until the Settlement is approved  
14 and its administration completed. *See Baig Decl., ¶33.*

15           **2. Rule 23(e)(2)(B): The Settlement Is the Product of Good Faith,  
16 Informed, Arm's-Length Negotiations**

17           Counsel for the Settling Parties undertook serious, informed, and arm's-length negotiations  
18 over several months – including in-person negotiation sessions and multiple remote sessions via  
19 video and telephone. *Id.*, ¶17. These detailed discussions culminated in the proposed Settlement  
now before the Court. *See Fed. R. Civ. P. 23(e)(2)(B).*

20           Where extensive information has been exchanged, “[a] court may assume that the parties  
21 have a good understanding of the strengths and weaknesses of their respective cases and hence  
22 that the settlement's value is based upon such adequate information.” William B. Rubenstein, *et*  
23 *al.*, 4 Newberg on Class Actions §13:49 (5th ed. 2012); *cf. In re Anthem, Inc. Data Breach Litig.*,  
24 327 F.R.D. 299, 320 (N.D. Cal. 2018) (concluding that the “extent of discovery” and factual  
25 investigation undertaken by the parties gave them “a good sense of the strength and weaknesses  
26 of their respective cases in order to ‘make an informed decision about settlement’”) (citing *In re*  
27 *Mego Fin. Corp. Sec. Litig.*, 213 F.3d 454, 459 (9th Cir. 2000)).

1       Here, too, the volume of documents and information supports the parties' ability to make  
 2 a well supported settlement decision. Notably, discovery supporting a settlement does not need to  
 3 have been formally produced and can include documents and information learned in related  
 4 proceedings. *See Linney v. Cellular Alaska P'ship*, 151 F.3d 1234, 1239-41 (9th Cir. 1998) (noting  
 5 formal discovery is not required for settlement approval and, “[i]n particular, the district court and  
 6 plaintiffs may rely on discovery developed in prior or related proceedings”); *Wahl v. Yahoo! Inc.*,  
 7 No. 17-cv-02745-BLF, 2018 WL 6002323, at \*4 (N.D. Cal. Nov. 15, 2018) (granting final  
 8 approval of class settlement although “little formal discovery” was conducted, noting relevant  
 9 inquiry was whether parties had “sufficient information to evaluate the case’s strengths and  
 10 weaknesses”). Here, Defendants have produced or made available hundreds of thousands of  
 11 documents relevant to their involvement in developing opioid marketing schemes, including those  
 12 previously produced to the AGs in connection with that settlement, which informed Plaintiffs’  
 13 understanding of their claims’ strengths and weaknesses. Baig Decl., ¶16.

14       “Collusion may not always be evident on the face of a settlement, and courts therefore must  
 15 be particularly vigilant not only for explicit collusion, but also for more subtle signs that class  
 16 counsel have allowed pursuit of their own self-interests and that of certain class members to infect  
 17 the negotiations.” *In re Bluetooth Headset*, 654 F.3d at 947. Such signs include “when counsel  
 18 receive a disproportionate distribution of the settlement,” *id.* (quoting *Hanlon*, 150 F.3d at 1021);  
 19 the inclusion of “clear sailing” provisions whereby fees are funded separately from the class funds;  
 20 and when the unawarded fees revert to defendants. *Id.* None of these flags is present. Plaintiffs  
 21 plan to request 15% of the settlement fund for attorneys’ fees and for litigation and administrative  
 22 costs, far less than the standard Ninth Circuit benchmark for counsel fees and costs. Consistent  
 23 with all national opioids settlements to date, it reserves 85% of the Fund to be used by the Class  
 24 for opioids abatement. Also, McKinsey has not taken the position that it will not contest any  
 25 attorneys’ fees application that Plaintiffs will make, and thus reserves the ability to make such an  
 26 objection, and no portion of the Fund will revert to McKinsey even if this Court makes no award  
 27 of fees.

28

1        Additionally, the parties formally negotiated the Settlement over months, under the  
 2 oversight of Mr. Melnick, a sophisticated and objective mediator with decades of proven  
 3 experience in complicated litigation and class actions. Baig Decl., ¶17. In approving a class action  
 4 settlement, the Ninth Circuit puts “a good deal of stock in the product of an arm’s-length, non-  
 5 collusive, negotiated resolution.” *Rodriguez v. W. Publ’g Corp.*, 563 F.3d 948, 965 (9th Cir.  
 6 2009). “The assistance of an experienced mediator in the settlement process confirms that the  
 7 settlement is non-collusive.” *G.F. v. Contra Costa Cnty.*, No. 13-cv-03667-MEJ, 2015 WL  
 8 4606078, at \*13 (N.D. Cal. July 30, 2015); *see also Noroma v. Home Point Fin. Corp.*,  
 9 No. 17-cv-07205-HSG, 2019 WL 1589980, at \*7 (N.D. Cal. Apr. 12, 2019) (settlements resulting  
 10 from formal mediations with experienced mediator weigh in “favor of granting preliminary  
 11 settlement approval”). Indeed, Judge Chhabria preliminarily approved a class settlement  
 12 negotiated with Mr. Melnick, finding: “the [s]ettlement was negotiated at arm’s length and under  
 13 circumstances evidencing a lack of collusion.” *Lembeck v. Arvest Cent. Mortg. Co.*,  
 14 No. 3:20-cv-03277-VC, 2021 WL 5494940, at \*4 (N.D. Cal. Aug. 26, 2021). So should the Court  
 15 here.

16              **3. The Extent of Discovery Taken Across Opioids Cases and the**  
**17              Stage of the Proceedings Favor Preliminary Approval**

18        While discovery against McKinsey is ongoing, the legal and factual issues surrounding the  
 19 litigation have been thoroughly investigated. Years of discovery, starting with MDL 2804 and  
 20 related actions, inform Plaintiffs’ claims against McKinsey. This covers millions of pages of  
 21 documents, terabytes of data, hundreds of depositions, expert reports, and testimony presented at  
 22 several trials. Indeed, Plaintiffs and Class members have sued McKinsey’s own clients – Purdue,  
 23 Endo, J&J, Mallinckrodt – for the same course of false messages and aggressive promotional  
 24 tactics that Plaintiffs and Class members allege McKinsey advised and facilitated. Plaintiffs have  
 25 also reviewed documents that McKinsey produced to the AG’s office and other document  
 26 productions obtained pursuant to discovery requests. Baig Decl., ¶16. This Court lifted its stay of  
 27 discovery in October 2022, *see* ECF 440; McKinsey has produced documents that Plaintiffs have  
 28 diligently reviewed. While additional discovery would benefit all parties if Plaintiffs’ and Class

1 members' cases were to proceed to trial, the degree of current and prior discovery informing  
 2 Plaintiffs' and Settlement Class Counsel's understanding and valuation "suggests that the parties  
 3 arrived at a compromise [with] a full understanding of the legal and factual issues surrounding the  
 4 case.'" *Carlotti v. ASUS Comput. Int'l*, No. 18-cv-03369-DMR, 2019 WL 6134910, at \*6 (N.D.  
 5 Cal. Nov. 19, 2019).

6           **4. Rule 23(e)(2)(C): The Settlement Provides Substantial  
 7 Compensation in Exchange for the Compromise of Strong  
 8 Claims**

9           The Settlement provides substantial relief for the Class, especially considering: (i) the  
 10 costs, risks, and delay of trial and appeal; (ii) the effectiveness of the proposed distribution plan;  
 11 and (iii) the fair terms of the requested award of attorneys' fees. *See Fed. R. Civ. P.* 23(e)(2)(C).  
 12 As noted above, the Settlement secures \$207 million for Class members for the impacts of the  
 13 opioids crisis.

14           As an initial matter, Plaintiffs believe their case on the merits is a strong one. First, on the  
 15 threshold *res judicata* issue, Plaintiffs believe they should ultimately prevail. Through their  
 16 briefing, Plaintiffs have shown their claims are distinct from the *parens patriae* claims settled by  
 17 the AGs; the political subdivisions are "pursu[ing] damages and remedies for harm to themselves  
 18 for local undertakings in response to the opioid epidemic," not harm to residents under *parens  
 19 patriae*. ECF 345 at 15. They have further shown McKinsey has failed to carry its burden to  
 20 demonstrate that, under the laws of each state in which a Subdivision Plaintiff has asserted claims,  
 21 AGs' authority adequately extends to the ability for the state to resolve subdivision claims **and**  
 22 was properly executed in these circumstances. ECF 345. Indeed, the Subdivision Plaintiffs  
 23 provided evidence that, in at least 11 states AGs **lack** the authority to represent subdivisions in  
 24 claims such as these; and in an additional 11 states, the law is unclear at best as to whether an AG  
 25 holds that authority. *Id.* However, as set forth below, this threshold issue, absent from all other  
 26 opioids litigation (because the McKinsey settlement with the AGs uniquely excluded subdivisions  
 27 from the negotiations), injected into this McKinsey litigation complex and unsettled questions  
 28 regarding the legal and political relationships and divisions of power between states and

1 subdivisions. The parties propose that these issues be resolved, rather than adjudicated, and the  
 2 Settlement is designed to supply a direct payment to the subdivisions to do so.

3 Second, Plaintiffs believe their underlying claims are meritorious. Plaintiffs allege  
 4 McKinsey's actions created, assisted, or permitted the creation of a public nuisance, including  
 5 conditions that are harmful to public health, in violation of state public nuisance laws. *See Master*  
 6 *Complaint (Subdivision) §V.* The Rule 12(b)(6) briefing on behalf of Tribal and TPP plaintiffs  
 7 previews the strength of arguments Plaintiffs would make if faced with a similar challenge. *See*  
 8 ECF 481. Of course, opioid-related claims sounding in nuisance have already seen high profile  
 9 trial wins, including before this Court. *See City & Cnty. of S.F. v. Purdue Pharma, L.P.*,  
 10 No. 3:18-cv-07591-CRB, ECF 1578 (N.D. Cal. Aug. 10, 2022) (Breyer, J.); *see also In re Nat'l*  
 11 *Prescription Opiate Litig. (Lake & Trumbull Cntys., Ohio)*, No. 1:17-md-2804, ECF 4611 (N.D.  
 12 Ohio Aug. 17, 2022). While there is no trial opinion adjudicating the strength of the Subdivision  
 13 Plaintiffs' RICO and common law claims, they too have survived multiple dispositive challenges  
 14 in other opioid cases. *See, e.g.*, Opinion and Order Regarding Defendants' Summary Judgment  
 15 Motions on RICO and OCPA, *In re Nat'l Prescription Opiate Litig.*, No. 1:17-md-02804-DAP  
 16 (N.D. Ohio Sept. 10, 2019); Opinion and Order Denying Manufacturer Defendants' Motion for  
 17 Summary Judgment, *In re Nat'l Prescription Opiate Litig.*, No. 1:17-md-02804-DAP (N.D. Ohio  
 18 Sept. 9, 2019); Short Form Order, *New York State Opioids Litig. Part 48 – Suffolk Cnty.*, Hon.  
 19 Jerry Garguilo (N.Y. Sup. Ct. June 17, 2020). *But see City & Cnty. of S.F. v. Purdue Pharma, L.P.*,  
 20 491 F. Supp. 3d 610, 659 (N.D. Cal. 2020) (Breyer, J.) (dismissing San Francisco's RICO claim  
 21 for failure to plead proximate causation).

22                   **a.         The Settlement Mitigates the Risks, Expenses, and**  
 23                   **Delays the Class Would Bear with Continued Litigation**

24                   The Settlement benefits are even more impressive given the inherent uncertainties of  
 25 continued litigation and the inevitable delay that would accompany it. Settlement, by its very  
 26 nature, does not require full recovery of actual damages, and a compromise of potential recovery  
 27 in exchange for certain and timely provision of the benefits under the Settlement is an  
 28 unquestionably reasonable outcome. *See Nobles v. MBNA Corp.*, No. C 06-3723 CRB, 2009 WL

1 1854965, at \*2 (N.D. Cal. June 29, 2009) (“The risks and certainty of recovery in continued  
 2 litigation are factors for the Court to balance in determining whether the Settlement is fair.”); *Kim  
 3 v. Space Pencil, Inc.*, No. C 11-03796 LB, 2012 WL 5948951, at \*5 (N.D. Cal. Nov. 28, 2012)  
 4 (“The substantial and immediate relief provided to the Class under the Settlement weighs heavily  
 5 in favor of its approval compared to the inherent risk of continued litigation, trial, and appeal, as  
 6 well as the financial wherewithal of the defendant.”).

7 Under Rule 23(e), the strength of Plaintiffs’ claims must be “balanced by the risk, expense,  
 8 and complexity of their case, as well as the likely duration of further litigation.” *In re Volkswagen  
 9 “Clean Diesel” Mktg., Sales Pracs., & Prod. Liab. Litig.*, MDL No. 2672 CRB (JSC), 2016 WL  
 10 6248426, at \*11 (N.D. Cal. Oct. 25, 2016) (Breyer, J.) (citing *Mego*, 213 F.3d 458, as amended  
 11 (June 19, 2000)).

12 First, this litigation poses real risks. McKinsey’s motion to dismiss on *res judicata* grounds  
 13 remains pending, and while Plaintiffs believe they are likely to prevail, the motion is not baseless.  
 14 The Court has asked for extensive briefing, including supplemental briefing, on the issue of AGs’  
 15 authority to settle claims, and it is possible the answer may differ by state. Moreover, even  
 16 assuming that Plaintiffs prevail, their claims would still need to succeed through motion practice,  
 17 including a Rule 12(b)(6) motion, a motion for class certification and likely appeal thereof,  
 18 summary judgment, and *Daubert* motions. As demonstrated by the Court’s recent Order Granting  
 19 Defendants’ Motion to Dismiss [ECF 573, issued 07/20/23] in the NAS track cases, there is no  
 20 guarantee the Subdivision Plaintiffs would be able to pass through even the first dispositive hurdle.  
 21 See ECF 573 (dismissing negligence for failure to plead duty, fraud for failure to plead reliance,  
 22 public nuisance for lack of standing as private actors, and other claims dependent on the underlying  
 23 dismissed torts).

24 Almost all class actions involve a high level of risk, expense, and complexity, which is one  
 25 reason judicial policy so strongly favors resolving class actions through settlement. See *In re  
 26 Volkswagen “Clean Diesel” Mktg., Sales Pracs., & Prod. Liab. Litig.*, 229 F. Supp. 3d 1052, 1065  
 27 (N.D. Cal. 2017) (Breyer, J.) (“Settlement is favored in cases that are complex, expensive, and  
 28 lengthy to try.”) (citing *Rodriguez*, 563 F.3d at 966). This is not only a complex class case but

1 involves a newly revived and quickly developing field of litigation: public nuisance. No putative  
2 class action on behalf of government subdivisions bringing nuisance claims has yet been certified  
3 for litigation purposes. If Plaintiffs' claims were certified for litigation here, significant discovery  
4 would need to be undertaken and expert analysis conducted not only to prove McKinsey's liability  
5 but to quantify the degree of harm and abatement needs of every Class member (and potentially of  
6 every community in the United States if a nationwide class were certified). The costs of doing so  
7 would be extraordinarily high with no guarantee of success.

8       Of course, the true risk – the one that drives Plaintiffs, Class Counsel, the PSC, and Class  
9 members throughout this country to pursue such complicated litigation – is that the opioid  
10 epidemic is ongoing. People die every day of opioid overdoses. Abatement is needed now.

11        Second, similar cases against opioid manufacturers, distributors, and retailers have been  
12 pending in MDL 2804 for more than five years. The time it has taken bellwethers to proceed  
13 through discovery and then through trial or to another resolution has averaged approximately two  
14 to three years; and even then, trial wins have been and are subject to ongoing appeals. Should  
15 Settlement Class Counsel prosecute Class members' claims, it would similarly take two to three  
16 years and then would likely be followed by a lengthy appeals process.

17 Given the risks, complexity, expense, and delay posed by further litigation, this Settlement  
18 represents a fair and adequate resolution for the Class.

**b. The Proposed Plan of Allocation, Including the Method of Processing Class Member Claims, Is Effective and Based on Objective Factors**

The proposed plan of allocation is based on neutral, objective criteria; is the product of extensive, informed negotiations between sophisticated Class members and state AGs advised in connection with the previous national settlements; and will ensure a fair distribution of the Net Settlement Fund among Class members. Accordingly, Settlement Class Counsel expect a comparably low opt out and high participation rate compared to other class action settlements. No claim form will be required, so nothing will be required of Class members in order to process their claims. For the sake of comparison – where a claim form must be submitted, average class settlement claims rates range between 1% and 10%. See *In re Myford Touch Consumer Litig.*

1 No. 13-cv-03072-EMC, 2018 WL 10539266, at \*2 (N.D. Cal. June 14, 2018) (collecting cases).  
 2 Here, the Notice and Claims Administrators are uniquely qualified. Epiq and BrownGreer have  
 3 demonstrated success in providing notice to the Class members and in processing subdivision  
 4 payment distributions in the MDL 2804 national opioids settlements. Though it is too soon to  
 5 report final statistics on the second round of settlements, the 2021 National Settlements saw  
 6 average participation rates between litigating and non-litigating subdivisions at above 98%, and  
 7 the five “new” settlements are trending toward similar participation levels. <https://nationalopioidsettlement.com/state-participation-status>. Class members’ enthusiasm and support for other  
 8 national opioids settlements are encouraging. Given the low expected opt outs here and the high  
 9 participation rate in similar national settlements, there is virtually zero risk of money remaining  
 10 after distribution. Even so, there will be no reversions of the Net Settlement Fund to McKinsey;  
 11 all Settlement Fund money, net of fees and costs, shall be distributed to the Class.

13                   **c.         The Terms Relating to Attorneys’ Fees Are Reasonable**

14 Plaintiffs plan to seek attorneys’ fees and costs, together, of up to 15% of the Gross  
 15 Settlement Fund – the same amount sought in the seven MDL 2804 settlements. Baig Decl., ¶48.  
 16 Fed. R. Civ. P. 23(e)(2)(C)(iii). This request is below the range regularly approved in common  
 17 fund settlements in this Circuit. *See, e.g., Vizcaino v. Microsoft Corp.*, 290 F.3d 1043, 1047 (9th  
 18 Cir. 2002) (observing Ninth Circuit cases support that between 20% and 30% of the settlement  
 19 common fund in attorneys’ fees is within the “usual range”); *Hernandez v. Dutton Ranch Corp.*,  
 20 No. 19-cv-00817-EMC, 2021 WL 5053476, at \*6 (N.D. Cal. Sept. 10, 2021) (collecting cases and  
 21 finding that “[d]istrict courts within this circuit, including this Court, routinely award attorneys’  
 22 fees that are one-third of the total settlement fund . . . . Such awards are routinely upheld by the  
 23 Ninth Circuit”).

24 Settlement Class Counsel will file their fee application, which will provide the supporting  
 25 basis for their request in advance of the objection deadline, and it will be available on the  
 26 Settlement website after it is filed. This application will include common benefit time incurred by  
 27 the PSC members and others, operating under this Court’s common benefit Orders, as  
 28 recommended by Plaintiffs’ Lead Counsel. Counsel of record for subdivisions with cases on file

1 against McKinsey as of the date of announcement of the settlement in principle may apply to  
 2 Plaintiffs' Lead Counsel for payment on their contingency fee agreements, net of the 7.5%  
 3 common benefit assessment applied to all settlements and paid from the attorneys' fee portions  
 4 thereof, pursuant to this Court's June 30, 2023 Pretrial Order No. 9 [Common Benefit Order].  
 5 Private contingency fee agreements are otherwise unaffected. Any attorneys' fees and expenses  
 6 awarded by the Court will be paid from the Gross Settlement Fund following the Effective Date  
 7 of the Settlement. Based on their preliminary review, the total combined common benefit hours  
 8 in this case through August 30, 2023 are over 29,000 hours, for a total combined lodestar of  
 9 approximately \$16.9 million during that period. The total combined litigation expenses in this  
 10 case through August 30, 2023 are approximately \$350,000. Based on the above statistics, a fee  
 11 and expense award equal to 15% of the Gross Settlement Fund plus costs, after subtracting the  
 12 expenses portion, would represent approximately a 1.6 multiplier on the common benefit lodestar.  
 13 Settlement Class Counsel will continue to incur time in seeking settlement approval and on  
 14 implementation efforts should the Settlement be approved. Plaintiffs' Lead Counsel will provide  
 15 additional information in the fee application, to be filed and posted on the Settlement website prior  
 16 to the opt-out/objection deadline, so that Class members will have the opportunity to comment on  
 17 or object to the requested fees prior to the Final Approval Hearing.<sup>10</sup>

18 Attorneys' fees, costs, and expenses, in whatever amount set by the Court, are to be paid  
 19 only after the Court grants Final Approval. The Court's ultimate decision on whether to award  
 20 fees and expenses does not impact or terminate the underlying Settlement Agreement.

21 **5. The Settlement Treats Class Members Equitably in Relation to  
 22 One Another**

23 No Class member receives preferential treatment under the Settlement. Any and every  
 24 Class member is entitled to a *pro rata* portion of the Net Settlement Fund based on the pre-  
 25 negotiated terms applied in the plan of allocation.

26  
 27 <sup>10</sup> Finally, there are no agreements between the parties other than the Settlement. See Fed. R.  
 28 Civ. P. 23(e)(3) ("the parties seeking approval must file a statement identifying any agreement  
 made in connection with the proposal").

1        Specifically, the proposed plan of allocation calculates a *pro rata* share of the Net  
 2 Settlement Fund for each eligible county, city, and special district – those with a population above  
 3 10,000 or that have brought suit – by applying formulas and eligibility criteria that Class members  
 4 themselves have already had the opportunity to negotiate with their state AGs. It is also based on  
 5 prolonged and intensive research, analysis, and discussion by and among members of the Court-  
 6 appointed MDL 2804 PEC and Settlement Committee – which overlaps in part with the leadership  
 7 appointed in this MDL – and government subdivisions and public health and health economic  
 8 experts.

9        When the 2021 National Settlements were secured, state AGs negotiated a state-level  
 10 allocation formula, largely based on relative population, resulting in the state allocations listed on  
 11 Exhibit F of the Janssen Settlement Agreement.

12       From there, a standard formula was applied to each state, in which 15% of settlement funds  
 13 would go directly to the state, 15% would go directly to the counties, and 70% would be shared.  
 14 This 15/70/15 allocation, which originated with the negotiation class, is known as the “default  
 15 formula,” from which subdivisions and states had the opportunity to negotiate modifications.  
 16 Many subdivisions and states did just that – resulting in intra-state, state-subdivision agreements,  
 17 commonly known as “MOUs”, and in some cases enabling legislation, that ultimately governed  
 18 city- and county-level distributions in the J&J Settlement and, with slight alterations, in every  
 19 national opioids settlement since. Those default and, where applicable, negotiated allocations,  
 20 agreements, and statutes can all be found in the State Agreements section of the National Opioids  
 21 Settlement website.<sup>11</sup>

22       This Settlement is a more accurate and direct reflection of *equitable* treatment because the  
 23 Class members are sophisticated government entities that have had the opportunity to test and  
 24 exercise their bargaining power. The J&J MOUs that subdivisions and AGs negotiated in each  
 25 state directly reflect the relative strength of AG power to litigate and release subdivision claims in  
 26 their own states, as well the substantive state law on subdivisions’ claims. They are therefore an

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27  
 28<sup>11</sup> <https://nationalopioidsettlement.com/state-participation-status/>.

1 apt proxy for the allocation percentages that subdivisions would have received here had they been  
 2 active participants in the AG negotiations with McKinsey.

3           **6. The Northern District of California Guidance Factors Support  
 4 Settlement Approval**

5           **a. Guidance Factor 1: Differences, Range, and Plan of  
 6 Allocation**

7           **Guidance Factors 1(a)-(b):** The class definition, proposed in the first instance for the  
 8 specific purposes of this Settlement, is derived directly from the objective identification and  
 9 participation eligibility criteria of the previous national opioids settlements.

10          **Guidance Factor 1(c):** This litigation poses many unknowns that make it difficult to  
 11 quantify what Class members could receive at trial. Of the opioid-related cases across the country  
 12 that have gone to trial thus far, some plaintiffs have won and some have lost, but only one yielded  
 13 a monetary verdict. *See Opiate Litig. (Lake & Trumbull Cnty.),* ECF 4611 (awarding injunctive  
 14 relief and \$650.6 million to be paid over 15 years to two Ohio counties for nuisance claim against  
 15 three pharmacy defendants). That order is currently on appeal to the Sixth Circuit and does not  
 16 provide an adequate touchstone for what any particular Class member could receive in their  
 17 individual cases against one category of defendants.

18          That said, the Court and the parties are in the unique position of having seven national  
 19 settlements from which to draw comparisons. While subdivisions were not privy to their AGs'  
 20 rationales for their states' settlement amounts, they can draw conclusions about their lost share in  
 21 the AG Settlement. The seven prior settlements in MDL 2804 demonstrate the negotiating power  
 22 of subdivisions when included in the process and working alongside state AGs. This Settlement  
 23 recaptures the subdivisions' lost share of the AG settlement and avoids the risk, costs, and delay  
 24 of further litigation, including the dual risks of dismissal on the *res judicata* and Rule 12 motions.

25          While it is possible that Class members could win large trial awards if they survived *res  
 26 judicata* and Rule 12 hurdles and proceeded with their claims (that they would then have to defend  
 27 on appeal), Plaintiffs submit that this Settlement represents an excellent value in recovery for the  
 28 Class. *Nat'l Rural Telecomm. Coop. v. DIRECTV, Inc.*, 221 F.R.D. 523, 527 (C.D. Cal. 2004)

1 (“[I]t is well-settled law that a proposed settlement may be acceptable even though it amounts to  
 2 only a fraction of the potential recovery that might be available to the class members at trial.”).

3       **Guidance Factor 1(d):** Plaintiffs and Settlement Class Counsel are aware of only two  
 4 cases that the proposed Settlement may affect, a case on behalf of Anderson County, Tennessee,  
 5 pending in Tennessee state court. *Anderson Cnty., et al. v. Bearden Healthcare*  
 6 *Assocs., Inc., et al.*, No. 22-CV-138-IV (Tenn. Cir. Ct., Sevier Cnty. 2022), and a case on behalf  
 7 of a public health department and community based organization in Mobile County, pending in  
 8 Alabama state court, *Mobile Cnty. Bd. of Health, et al. v. Mitchell “Chip” Fisher, et al.*,  
 9 No. 02-CV-2019-902806.00 (Ala. Cir. Ct., Mobile Cnty. 2023). Also, McKinsey has not taken  
 10 the position that it will not contest any attorneys’ fees application that Plaintiffs will make, and  
 11 thus reserves the ability to make such an objection, and no portion of the Fund will revert to  
 12 McKinsey even if this Court makes no award of fees.. All federally filed cases are under this  
 13 Court’s purview. To the extent this Settlement could theoretically release school district claims,  
 14 those plaintiffs are excluded from the Class definition, and school districts are represented by PSC-  
 15 appointed counsel Cyrus Mehri, who separately negotiated a settlement on their behalf.

16       **Guidance Factor 1(e):** The plan of allocation applies a neutral mathematical formula that  
 17 is, first, derived from objective data points aimed at assessing a proportional degree of harm and  
 18 second, reflective of Class members’ relative bargaining power and of the strength of their claims,  
 19 across each state. Applying the MOUs from the 2021 National Settlements will ensure a fair and  
 20 equitable distribution of the Settlement Fund among Class members.

21       **Guidance Factor 1(f):** Settlement Class Counsel expect a low opt-out rate (*i.e.*, a high  
 22 participation rate) compared to ordinary class action settlements, which range from 1% to 10%.  
 23 See *Myford Touch*, 2018 WL 10539266, at \*2.

24       **Guidance Factor 1(g):** Given the expected low opt outs here and the high participation  
 25 rate in similar national settlements, there is little to no risk of money remaining after initial  
 26 distributions. Even so, there will be no reversions of the Net Settlement Fund to McKinsey. All  
 27 Settlement Fund money, net of fees and costs, shall be distributed among Class members.  
 28

**b. Guidance Factor 2: Proposed Settlement Administration**

Plaintiffs propose that Epiq and BrownGreer be appointed as the Notice Administrator and Claims Administrator, respectively, based on their previous experience in the national opioids settlements and the efficiencies to be gained. Epiq and BrownGreer were selected to provide notice and/or distribute payments in MDL 2804. In the case of BrownGreer, it was retained only after the AGs issued a Request for Proposals and a competitive selection process was overseen by AGs' offices and PEC counsel (some of whom are proposed Settlement Class Counsel). The MDL 2804 PEC members have a history of working successfully and efficiently with Epiq and BrownGreer in the opioids settlement context. Indeed, BrownGreer has now successfully made initial payments for some of the largest settlements in history.

The administrative costs for these services will be paid out of the Gross Settlement Fund. They are anticipated to be approximately between \$82,000 and \$87,000 for Notice (Epiq) and \$250,000 for payment processing and distribution (BrownGreer). These amounts are significantly less than can be expected from notice and claims administrators Epiq and BrownGreer that would have to duplicate much of the groundwork already laid. Moreover, each has confirmed that it maintains insurance in case of errors, as well as industry standard procedures for securely handling Class member data, which generally includes contact information and payment instructions.

**c. Guidance Factor 3: Proposed Notice to the Class Is Adequate**

The proposed Notice program provides for Class Notice to be distributed by: (i) direct email notice to the appropriate individuals on behalf of Class members eligible for a monetary distribution for which email information is available, which information has been recently vetted and confirmed in similar notice programs; and (ii) direct mail notice to verified and up-to-date contacts for all Class members. Additionally, the proposed notice program provides for a targeted media campaign and for the creation and maintenance of a dedicated settlement website where Class members will be able to review the Settlement Agreement; detailed notice materials, including the Notice itself, which provides clear and concise information concerning all relevant aspects of the litigation; the state MOUs; key deadlines; the Preliminary Approval Order, if and

1 when it is granted; and the briefs and declarations in support of preliminary approval, final  
 2 approval, and the fee award, once they are filed with the Court.

3       The proposed Notice includes contact information for Settlement Class Counsel; the  
 4 Settlement website URL; instructions on how to access the case docket via PACER or in person  
 5 at any of the Court's locations; the date and time of the Final Approval Hearing, as well as other  
 6 relevant dates, clearly stating that the date may change without further notice to the Class; and a  
 7 note to advise Class members to check the Settlement website or the Court's PACER site to  
 8 confirm that the date has not changed. Settlement Class Counsel will also ensure that the dates on  
 9 the Settlement website will also be kept up to date.

10      The content and method of dissemination of the proposed Notice comports with the  
 11 requirements of due process, and the combination of these multiple forms of direct notice are  
 12 designed to provide the most comprehensive notice to the Class, which is composed of  
 13 sophisticated government entities that have received similar opioids settlement notices and are  
 14 accustomed to reviewing and understanding far more complicated legal materials.

15                   **d.     Guidance Factors 4-5: Exclusions and Objections**

16      Pursuant to Guidance Factors 4-5 and Rule 23(e)(5), the proposed Class Notice clearly  
 17 discusses the Class members' rights. In particular, it includes information on Class members'  
 18 rights to: (1) request exclusion and the manner for submitting such a request; (2) comment on or  
 19 object to the Settlement, or any aspect thereof, and the manner for filing a comment or objection;  
 20 and (3) participate in the Settlement. *See Baig Decl., Ex. 2.* The proposed Class Notice also  
 21 provides contact information for Settlement Class Counsel, as well as the postal address for the  
 22 Court, and the URL for a Settlement website where Class members can seek additional information  
 23 or pose questions to the Notice and Claims Administrators. *Id.*

24                   **e.     Guidance Factor 6: Intended Attorneys' Fees and  
                         Expenses Request**

25      Plaintiffs will separately seek an award of attorneys' fees and payment of litigation costs  
 26 and expenses. This payment, too, will come from McKinsey through the Gross Settlement Fund.  
 27 Agreement §VI. The request for an award of attorneys' fees and costs, combined, will not exceed  
 28

1 15% of the Gross Settlement Fund. The amount awarded will be held and ultimately allocated in  
 2 a manner to be set by the Court.

3                   **f.         Guidance Factor 7: Proposed Service Awards**

4                   Settlement Class Counsel will not seek Service Awards for the named plaintiffs.

5                   **g.         Guidance Factor 8: *Cy Pres* Awardees**

6                   No *cy pres* awards shall be made in this Settlement, and no portion of the Net Settlement  
 7 Fund shall revert to McKinsey. Because there is no cap on distributions per Class member, all  
 8 Settlement Funds shall be paid pursuant to the plan of allocation and on a *pro rata* share to Class  
 9 members through a single payment.

10                  **h.         Guidance Factor 9: Proposed Timeline**

11                  In connection with preliminary approval of the Settlement, the Court must also set dates  
 12 for certain events. The Settling Parties suggest a schedule based on the following intervals:

<b>Event</b>	<b>Proposed Time for Compliance</b>
Deadline for Plaintiffs to confirm with Notice Administrator the identities of all Class members who should be sent Notice	Not later than 30 days following entry of Preliminary Approval Order
Deadline for Notice Administrator to complete email and/or U.S. mail notice (“Notice Date”)	Not later than 30 days following receipt of confirmed list of Class members
Deadline for objectors to deliver written objections by hand or postmarked/sent by first-class mail	Postmarked or submitted not later than 60 days from Notice Date
Deadline for Class members to submit Request for Exclusion, if desired	Postmarked or submitted not later than 60 days from Notice Date
Deadline to submit opening briefs and supporting materials in support of Final Approval of Settlement	Not later than 65 days prior to Final Approval Hearing
Deadline to submit opening briefs and supporting materials in support of motion for attorneys’ fees and expenses	Not later than 65 days prior to Final Approval Hearing
Final Approval Hearing	Day and time chosen at Court’s discretion

23                  **i.         Guidance Factor 10: Class Action Fairness Act Notice**

24                  Pursuant to Guidance Factor 10, Defendants shall be responsible, at their own cost,  
 25 separate from the Gross Settlement Fund, for providing notice under the Class Action Fairness Act  
 26 of 2005, 28 U.S.C. §1711, *et seq.*, to state AGs and the U.S. Attorney General. This notice shall  
 27 be provided within ten days of the filing of the instant motion with the Court.

#### j. Guidance Factor 11: Comparisons

Pursuant to Guidance Factor 11, Settlement Class Counsel submit that this Class Settlement is *sui generis*. However, the parties and the Court stand in the unique position of having seven prior settlements between Class members and other defendants in the opioid supply chain to inform their analysis. In MDL 2804, plaintiffs brought and released claims that parallel those brought here (*i.e.*, RICO, public nuisance, negligence, fraud). The nominal amounts of each of these settlements range from \$2.02 billion to \$18 billion, to be paid out on schedules of between six and eighteen years. Those amounts, which include AG-negotiated state amounts, are contingent upon meeting certain participation benchmarks and are subject to suspensions and offsets. The AGs' settlements with McKinsey totaled approximately \$641.5 million. Here, the total \$207 million is due in one payment and is not subject to benchmarks or reductions.

The total number of participating entities in each of the national opioids settlements varies somewhat depending on eligibility (*e.g.*, prior settling states or subdivisions would not be counted), but the number and identities of participating entities in those agreements largely overlap with Class members. Similarly, in each of those seven settlements, 100% of this Class was notified using identical methods. Participation data is not yet available for the Allergan, Teva, Walgreens, CVS, and Walmart settlements; but, as noted previously, participation rates for the J&J Settlement is over 98%.

19 Class members here will recover using the same formulas applied in J&J. Those formulas  
20 and the underlying MOUs have been or are being renegotiated in some states for the later  
21 settlements, but none of the newer MOUs are materially different from the initial J&J formulas.  
22 Given the smaller amount at issue in this Settlement, those changes are likely to have a *de minimis*  
23 impact on Class members' distribution amounts. Like here, none of the seven previous national  
24 opioids settlements provided for *cy pres* awards.

25 The percentage – 15% – to be requested for fees and costs here mirrors that approved by  
26 the Class members themselves through their participation in the previous national opioids  
27 settlements: in each of these, the basic principle of reserving 85% of the proceeds for abatement,  
28 with 15% for fees and costs, is replicated.

1       Here, administrative costs will be minimized because Epiq and BrownGreer have already  
 2 identified and set up systems for notice and distribution of settlement proceeds to the subdivisions  
 3 that are members of the Class.

4           **D.     The Form and Manner of Notice Are Proper**

5           **1.     The Settlement Provides the Best Class Notice Practicable**

6       Under Rule 23(e)(1)(B): “[t]he court must direct notice in a reasonable manner to all class  
 7 members who would be bound by the [settlement] proposal.” Likewise, in directing notice “to a  
 8 class proposed to be certified for purposes of settlement under Rule 23(b)(3) – the court must direct  
 9 to class members the best notice that is practicable under the circumstances, including individual  
 10 notice to all members who can be identified through reasonable effort.” Fed. R.  
 11 Civ. P. 23(c)(2)(B).

12       The proposed Class Notice readily meets these requirements, and the Notice program  
 13 constitutes the best practicable notice under the circumstances of this case. The proposed Class  
 14 Notice will be posted on the Settlement website, along with additional information and settlement  
 15 documents, which will be cross-linked from the National Opioids Settlements website. It will also  
 16 be mailed or emailed directly to all Class members. Epiq will provide email or postcard notice to  
 17 Class members using a prior compilation of contact information, which in 2019 successfully  
 18 disseminated class notice efforts in MDL 2804. Class members are sophisticated government  
 19 entities that have been through this process twice before with the seven national settlements in  
 20 MDL No. 2804, to great success. Based on currently available data, for example, the combined  
 21 participation rate across eligible litigating and non-litigating subdivisions in the J&J Settlement  
 22 was 98%, which certainly suggests they all received adequate notice that enabled them to make  
 23 informed decisions.

24           **2.     The Notice Provides a Clear Explanation to Class Members of  
                   Their Opportunity to Opt Out of the Settlement and Weigh the  
                   Settlement Benefits**

26       Moreover, the Notice uses “plain English” to inform sophisticated Class members of,  
 27 among other things, the nature of the class claims; the essential terms of the Settlement; the date,  
 28 time and place of the Final Approval Hearing; how to object to or opt out of the Settlement; and

1 the binding effect of the Settlement on Class members. The Notice also contains information  
 2 regarding Counsel's request for fees and expenses, along with the URL of the Settlement website  
 3 where the preliminary and approval motion materials, the fee and cost motion, other important  
 4 case documents, the plan of allocation, and additional information will be posted. Thus, the Notice  
 5 satisfies the specific requirements of Rule 23(c)(2)(B), which, in relevant part, provides that the  
 6 notice shall apprise Class members that "the court will exclude from the class any member who  
 7 requests exclusion[, and] the time and manner for requesting exclusion."

8       **E. Escrow Agent Appointed**

9       Under the Agreement: (1) "Defendants shall pay by wire transfer a portion of the  
 10 Settlement Amount sufficient to cover the Notice and Administrative Costs, but in no event greater  
 11 than \$1,000,000.00, into an escrow account at" Citibank, the Escrow Agent, "within fourteen  
 12 calendar days of the later of (i) Preliminary Approval of the Settlement Agreement, or  
 13 (ii) Defendants' receipt of the information and instructions required to effectuate the wire  
 14 transfer"; and (2) "Defendants shall pay by wire transfer the remainder of the Settlement Amount  
 15 . . . into the Escrow Account within fourteen calendar days of Final Approval of the Settlement  
 16 Agreement."

17       Plaintiffs have arranged for an escrow account to be created at Citibank, with such bank  
 18 serving as the escrow agent. Plaintiffs, with Defendants' consent, request that the Court supervise  
 19 and control the administration of the escrow account.

20       **F. Maintain Order Continuing McKinsey's Rule 12(b)(6) Motion**

21       Plaintiffs and Defendants jointly request that the Court maintain its continuance of oral  
 22 argument and decision on McKinsey's motion to dismiss on *res judicata* grounds until such time  
 23 as the Court has considered and ruled on whether this Agreement and Settlement should be  
 24 communicated to the Class and ultimately approved.

25

26

27

28

## CONCLUSION

For the foregoing reasons, Plaintiffs respectfully request that preliminary approval of the Class Action Settlement be granted in accordance with the terms set forth herein.

DATED: September 26, 2023

Respectfully submitted,

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DATED: September 26, 2023

**Filing Authorized Pursuant to PTO 2:**

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*Plaintiffs' Lead Counsel*

**ATTESTATION PURSUANT TO LOCAL RULE 5-1**

I, Aelish M. Baig, am the ECF user whose identification and password are being used to file the PLAINTIFFS' NOTICE OF UNOPPOSED MOTION AND MOTION FOR PRELIMINARY APPROVAL OF CLASS ACTION SETTLEMENT; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT. Pursuant to Local Rule 5-1(i)(3) and in compliance with General Order No. 45X.B., I hereby attest that Elizabeth J. Cabraser has concurred in this filing.

DATED: September 26, 2023

---

s/ Aelish M. Baig  
AELISH M. BAIG

## CERTIFICATE OF SERVICE

I hereby certify under penalty of perjury that on September 26, 2023, I authorized the electronic filing of the foregoing with the Clerk of the Court using the CM/ECF system which will send notification of such filing to the email addresses on the attached Electronic Mail Notice List, and I hereby certify that I caused the mailing of the foregoing via the United States Postal Service to the non-CM/ECF participants indicated on the attached Manual Notice List.

s/ Aelish M. Baig

---

AELISH M. BAIG

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**Mailing Information for a Case 3:21-md-02996-CRB In re: McKinsey & Co., Inc. National Prescription Opiate Consultant Litigation**

**Electronic Mail Notice List**

The following are those who are currently on the list to receive e-mail notices for this case.

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